

Statement of Proposal for the proposed

Nelson Tasman

Waste Management and Minimisation Plan



This document constitutes the Statement of Proposal for the purposes of Section 83(1)(a) of the Local Government Act 2002.

August 2018

## 1. Introduction

- 1.1. The Tasman District and Nelson City Councils (the councils) together propose to adopt the attached Waste Management and Minimisation Plan (the proposed plan). The proposed plan sets the high level approach to solid waste reduction and management in the Nelson Tasman region.
- 1.2. This Statement of Proposal includes a summary of the proposed plan, the full text of the proposed plan as Attachment 1, the reasons for reviewing it, and legal considerations. The full 2017 Waste Assessment, on which the Plan is based, is appended to the waste plan in Attachment 1.
- 1.3. The proposed plan is the result of a review of the 2012 Joint Waste Management and Minimisation Plan. The councils are required under the Waste Minimisation Act 2008 to have a current plan in place, and to review it at least every six years. The councils consider that the 2012 Plan was generally fit for purpose, but required some amendments to update it for the current situation. The review was based on the Waste Assessment which was completed and adopted by both councils in 2017.
- 1.4. The councils seek your views on the proposed plan. You are invited to let the councils know what you think by sending in your feedback in to either Council. The closing date for feedback is **17 September 2018**. Full details on how to do that, including details if you wish to speak at the hearings, are included at the end of this document.

## 2. Summary of the proposed waste plan

2.1. In summary, the proposed waste plan includes:

- a summary of the 2017 waste assessment, that brought together information on the region's waste, waste services and waste minimisation and management options for future consideration. A full copy of the waste assessment is also attached at the end of the proposed plan.
- key findings of the waste assessment:
  - the total amount of waste sent to landfill per resident decreased from 642 kg to 598 kg from 2012 to 2016 in the region,
  - that there is potential for further diversion of recyclable material including 6,500 tonnes of plastics and 7,000 tonnes of glass each year
  - there are several ways that the councils and community could reduce waste to landfill
- a shared vision:  
"The communities of the Nelson Tasman region work together to reduce waste"
- three goals: "The councils will, with the community:
  - avoid the creation of waste,
  - improve the efficiency of resource use and
  - reduce the harmful effects of waste"

- seven guiding principles: the waste hierarchy, global citizenship, kaitiakitanga and guardianship, product stewardship, full-cost pricing, the life-cycle principle and the precautionary principle
- nine objectives that set the path for our communities to meet the goals
- policies and methods that the councils propose to achieve their part of the objectives and goals
- funding provisions for council services and support of others in the community, and
- performance indicators to measure progress.

The waste hierarchy order indicates the most preferred approach at the top, down to the least preferred: to avoid, reduce, reuse, recycle, recover, treat or dispose of waste.



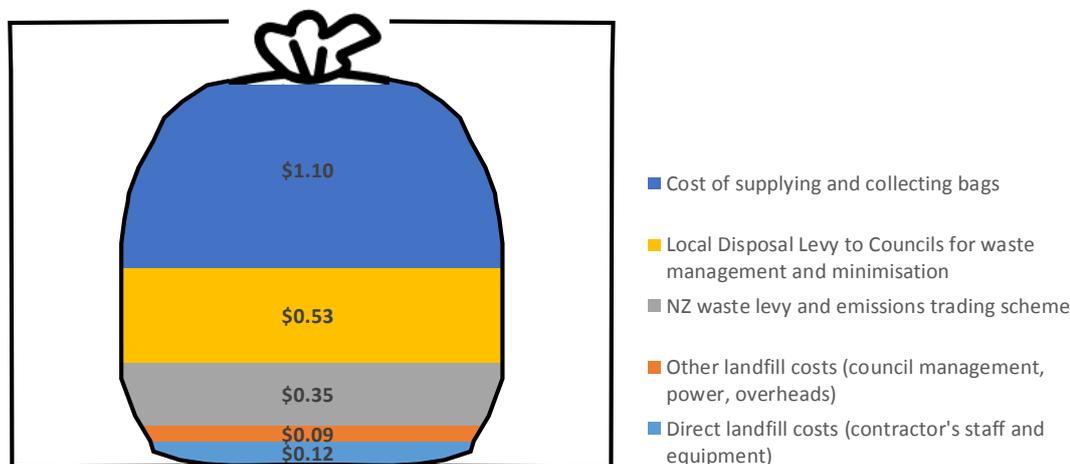
The waste assessment options provide the basis for a full set of policies and methods that enable progress towards the strategic goals set out in the waste plan. The goals and objectives of the proposed plan are shared by everyone, while the policies and methods of the proposed plan will generally be actioned by the councils.

Some of the methods and associated key issues from the plan include:

- Specific methods that acknowledge the shared responsibility of the community with the councils, enabling the community to create positive change
- Improved data collection and communication
- Support for product stewardship
- Provisions to encourage more diversion of materials from landfill, where they could otherwise be re-used or recycled
- Assistance for community-based initiatives.

2.2. Funding of Council waste management and minimisation services in the region are supported by user charges, general and targeted rates, central government funding and a local disposal levy collected by the regional landfill business unit.

Cost breakdown of a 8 kg rubbish bag (retail \$2.20)



2.3. As shown in the graphic above, payments to central government and the councils make up a significant proportion of landfill disposal fees. Revenue from these fees enable the councils to provide waste minimisation and management services.

2.4. The full text of the proposed plan and the waste assessment are attached to this statement of proposal.

### 3. Reasons for the proposed waste plan

3.1. All councils are required under the Waste Minimisation Act 2008 to have a current waste management and minimisation plan, and to review it at least every six years. Both councils share the regional vision to work with the community to reduce the adverse effects of solid waste. It has become increasingly clear that the councils can only achieve this vision in partnership with the whole community. The councils acknowledge the responsibility of every individual, household, organisation, iwi, business and not-for-profit to achieve positive outcomes in waste reduction, and the Plan is aligned with these responsibilities.

3.2. Because of the closely inter-connected nature of the Nelson and Tasman districts, the decision was taken in 2012 for the two councils to work together on a single plan for the Nelson Tasman region. Notably, as a result of that approach, the Nelson Tasman Regional Landfill Business Unit was created and became operational in July 2017. This step ensures much more efficient management of landfills in the region. Following the establishment of the Landfill Business Unit, all regional waste now goes to the York Valley landfill in Nelson. The Eves Valley landfill near Brightwater no longer accepts waste for disposal.

3.3. The Government has made it clear that it wishes to reinforce movement towards a circular economy at both national and local levels. It intends to use the Waste Minimisation Fund and other measures to drive this change.

- 3.4. In the six years since the 2012 Joint Waste Management and Minimisation Plan became operative, there have been some notable developments. Awareness of the need to avoid and reduce waste has increased internationally and in New Zealand. The “circular economy” approach has shown that central government has a crucial role in leading positive change towards waste avoidance and reduction. Local government has a smaller, but still very important role.
- 3.5. In reviewing the 2012 plan, the councils took into account the findings of the waste assessment. They determined that the 2012 plan was largely fit for purpose, with amendments to update the document and make the responsibility of the wider community clearer. ‘Our community’ in the context of the proposed plan means everyone: individuals, households, residents of and visitors to our diverse settlements and all sectors from commercial to not-for-profit, iwi and hapu, central and local government.

#### 4. Legal considerations

- 4.1. It is a legal requirement for all councils to prepare a waste assessment and waste management and minimisation plan under the Waste Minimisation Act 2008. It must be reviewed at least every six years.
- 4.2. Under the Local Government Act 2002 the two councils are required to use a special consultative procedure when preparing and reviewing their waste management and minimisation plan. This includes a full consultation, submissions and hearings process. This Statement of Proposal is prepared in line with that requirement.

#### 5. Submissions

- 5.1. Any person or organisation is invited to make a submission on this Statement of Proposal for the Nelson Tasman Waste Management and Minimisation Plan 2018. The councils will take into account all submissions made when they decide to adopt the proposed plan.
- 5.2. Submissions must be received by either Council no later than **5 pm on 17 September 2018**.
- 5.3. An online submission form is available on both the Nelson City and Tasman District Councils’ websites:

[www.nelson.govt.nz/consultations](http://www.nelson.govt.nz/consultations) and [www.tasman.govt.nz/feedback](http://www.tasman.govt.nz/feedback)

5.4. Submissions can also be sent as a letter or email and:

Posted to: Waste Plan Consultation  
Tasman District Council  
Private Bag 4  
Richmond  
Nelson 7050

Emailed to: [submissions@ncc.govt.nz](mailto:submissions@ncc.govt.nz) or [info@tasman.govt.nz](mailto:info@tasman.govt.nz)

Or hand delivered to any Nelson City or Tasman District Council office or public library.

5.5. The councils will contact all submitters who have stated they wish to be heard, so please include a phone number. We will advise you of the confirmed time, date and venue in writing. Hearings will be held on 9 October 2018, with deliberations on 24 October 2018.

5.6. Please note that all written and electronic submissions are public information and will be made available to the public, including the name and address of the submitter, after the submission period closes.

5.7. All enquiries should be directed to:

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Or by email to [lesswaste@nelson.govt.nz](mailto:lesswaste@nelson.govt.nz) or [lesswaste@tasman.govt.nz](mailto:lesswaste@tasman.govt.nz)

Further information is available on both council websites at  
[www.nelson.govt.nz/consultations](http://www.nelson.govt.nz/consultations) and [www.tasman.govt.nz/feedback](http://www.tasman.govt.nz/feedback)

## 6. Attached documents

6.1. Attachment 1: the Draft Nelson Tasman Waste Management and Minimisation Plan 2018

6.2. Attachment 2 Nelson Tasman Joint Waste Assessment September 2017.