

STAFF REPORT

TO: Environment & Planning Committee

FROM: Steve Markham, Policy Manager

REFERENCE: R420

SUBJECT: **RESOURCE POLICY PROGRAMME UPDATE – REP10-07-03-**
Report prepared for meeting of 1 July 2010

1. PURPOSE OF REPORT

This report provides an updated resource policy programme description and briefing on the current and likely situation with present and programmed projects.

2. BACKGROUND

In December 2009 the Committee last considered the resource policy programme (EP 09/12/02 refers). Since December 2009 the following key achievements have taken place:

- Agreement for resolution of last plan appeal for Change 8 (eastern Golden Bay)
- Richmond West DA Change 10 appeals mediation programme commenced.
- Proposed Part IV (Rivers & Lakes) as package of variations and a change notified December 2009, submissions summary in preparation.
- Plan Change 16 on cultural heritage sites management submissions summary ready for notification.
- Water allocation reviews Moutere and Motueka catchments decisions notified 19 December 2009 and three appeals received; mediation programme to commence.
- Draft plan change for Richmond East development area feedback received and under assessment.
- Two geohazard risk draft changes (active faults and slope instability) that update the provisions released; feedback received and under assessment.
- Takaka -South Takaka urban development: draft structure plan paused while Takaka floodplain modelling and risk assessment completed

As in December 2009 the outlook for the rest of 2010 and beyond is for further progress on a large number of priority 1 projects. These are shown in the updated resource policy programme appended to this report.

3. PRIORITY PROJECTS

We continue with a large number of priority (priority 1) projects. We are still under capacity at present as two staff have either been on extended leave or are now part-time. However the 2010/11 annual plan has enabled the recruitment of an additional planner for the resource policy section. But projected staff time budgets within the resource policy section, and the availability of key staff and related investigations work in other departments, on which progress relies, mean that priority 1 projects remain more than we can adequately advance and commence all together.

An achievable programme for the rest of 2010 and for 2011 is to continue advancing current or live projects, as well as the targeted commencement or recontinuing of:

- Brightwater and Wakefield projects (Nos. 18, 19); (yet to commence) as available staff are committed to other live projects. We expect that this can be scoped for commencement in 2011
- Golden Bay rural landscape and settlement work (No. 10) where a contractual commitment applies to progressing to a plan change by end 2009 for at least coastal landscape matters. This work has been paused since mid 2008, and is programmed for recontinuation from July with reduced process steps and to achieve a notified change by July 2011 for at least the landscape component.
- Marahau to Kina (No. 39) as the same type of project as No 10 currently with contractual commitment to deliver by end 2010. This timeframe will not be achieved.
- Eastern Golden Bay for the Pohara – Tata urban area (No. 9) where the drivers are Port Tarkohe development and infrastructure links, and dealing with lifestyle development demand in a visible and sensitive coastal landscape more strategically than historical planning decisions from the 1990s. This work is linked with the landscape aspects of project 10.

Other longstanding priority work includes the rural policy review, with work having been deferred for nearly four years pending the operative plan. Currently with staff committed in urban strategic work, there is limited capacity to at least scope this project for some months. For this reason this was signalled as less than priority 1 in July. However, it is hoped we can bring a re-scoped project to the Committee for approval by end 2010.

A further project signalled in December 2010 as priority 2 is the fate of the Tasman Regional Policy Statement. This planning document becomes due for review in July 2011. A report on its staged combination with the TRMP or other options is needed this year in order to confirm a process plan otherwise for this review.

4. RECOMMENDATION

It is recommended that the Committee:

1. **Receive** this report and **note** the capacity limitations and priority project commitments for 2010/11.

A handwritten signature in black ink, appearing to read 'S. Markham', followed by a long horizontal line extending to the right.

Steve Markham
Policy Manager

**APPENDIX 1:
RESOURCE POLICY WORK PROGRAMME**

2010 AND BEYOND RESOURCE POLICY PROGRAMME AS AT 18 JUNE 2010					
Project No	Priority No.	Project Description	Process Steps and Current Situation	Staff	Next Steps
1.	1	Live appeals resolution	Steps Resolution by consent order to EC, hearing by EC or withdrawal, of live appeals (14): Archaeological sites (3); Change 8 Eastern GB policies (1); Change 10 RWDA (8) Vars 55, 66 water allocation (3)	SM, NJ, MH, DL, GC, MAB, JT	Mediation, Court hearings or consideration of consent memoranda.
2.	1	Richmond West development plan - Change 10	Steps Planning investigations and structure planning to support plan change; notified variations (now Change 10); Submissions, hearings, decisions and appeals. Situation Decisions notified 26 September 2009; 8 appeals received. Variation 1 Change 10 notified 19 December 2009, Variation 2 notified 22 May 2010.	SM, MH, DL, NJ, RS	Appeals resolution. Further submissions for variations to notify. Development of integrated services & land rollout programme.
3.	1	Richmond South development plan	Situation Plan change process, now complete.	MH, SM, DL, SL	Approval of change; review of local retail centre concept; services rollout programming.
4.	1	Richmond CBD/central area development/intensification plan	Steps Joint council project with three stages inquiring into Nelson-Richmond urban intensification: 1. feasibility and pathways 2. locations and actions 3. Implementation. Situation Approved as joint project February 2007. Stage 1 pathways report considered 12 September 2007. Joint council launch November 2007.	RB, SM, MH, SL, GC, DL, others	Implementation and reporting; including a review of urban design framework for residential intensification and development of a CBD development plan

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			Implementation programme across stages 2 and 3 in development recommended 16 July 2009 to include review of residential intensification regimes. This is now proceeding as the Richmond density study as a subproject to advance stage 2 (briefing report July 2010). The CBD development plan now defined and commenced as an interdepartmental project.		
5.	1	Richmond East development plan Change ?20	<p>Steps Report on services and intensification options; draft plan change; consultation; notification; submissions; decisions; appeals.</p> <p>Situation Joint council project for draft structure plan for Nelson south – Richmond East approved February 2007. Project report considered 12 September 2007. Draft structure plan and services implementation programme community feedback April – May 2008, review and policy analysis of issues August 2008; further policy directions July 2009, draft plan change adopted for feedback December 2009. Feedback received, under assessment.</p>	MH, SM, DL	Reporting on feedback issues and advice on change for August 2010.
6.	1	Mapua-Ruby Bay development:	<p>Steps Reporting on situation re services, and scope for rezoning; plan changes and infrastructure provision in LTCCP</p> <p>Situation Reports to EPC June 2006, March 2007, and draft structure plan community feedback March - April 2008. Policy issues reported June 2008, progress updates December 2008, June 2009. Revised structure planning and coastal hazard risk assessment; waterfront development; reserves, all</p>	RB, DL, JC, EV, RS	Assessment of feedback issues, and advice on change for September 2010.

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			incorporated in draft change adopted for feedback May 2010. Feedback closes 10 July.		
7.	1	Change 8 (Variation 57) Golden Bay East settlement strategy.	Steps Urban settlement options reporting to formulate an EGB preferred settlement pattern; community feedback; plan change; follow up structure planning for preferred development locations; Further consultation and plan changes – see projects following. Situation One live appeal from Change 8 expected to be resolved.	LM, etc.	Resolution of appeal by consent. Approval and operative.
8.	1	Golden Bay East settlement strategy: Takaka and south Takaka Refer EP07-09-06 for description	Steps Takaka zoning review to avoid flood risk exposure of further land; and south Takaka (Park Avenue) structure planning to provide for first stages of concept additional township Situation Project priority confirmed May 2008 but paused pending appeals resolution Change 8. Takaka – south Takaka investigations and structure planning; draft SP considered December 2009 and now paused while Takaka floodplain modelling and risk assessment completed mid 2010.	LM etc.	Further development of SP, draft plan change for south Takaka. Review of Takaka flood risk and its mitigation and urban zoning as companion change with south Takaka.
9.	1	Golden Bay East settlement strategy: Pohara-Tarakohe-Ligar-Tata Refer EP07-09-06 for description	Steps Investigations and structure planning to provide for shape and extent of settlement development in the area integrated with rural land management (non-settlement protection) Situation Project priority confirmed May 2008 but paused pending appeals resolution.	LM etc.	Investigations and draft structure plan; plan change
10.	1	Golden Bay West strategic planning: landscape and	Steps Strategic issues investigations; Issues and options	DH, NJ, DL	Review of investigations, further targeted ones,

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		settlements Refer EP07-12-04 for description	<p>paper; consultative process leading to TRMP changes 2008 onwards. This work is to include the addressing of rural land management (landscape, productive values and their protection) in Golden Bay (Kahurangi Point to Separation Point) integrated with GB East settlement and rural policy review projects.</p> <p>Situation Project commenced December 2007; investigations and targeted stakeholder engagement early 2008; preparatory to issues and options discussion paper and community feedback. Work remains paused and is to recontinue July 2010 to achieve notified change at least for whole of GB landscape management by July 2011.</p>		development of draft plan change and re-engagement with communities.
11.	1	Motueka west & central development plan Refer EP08-03-04 for description	<p>Steps Update on services; Demand estimates for urban land (business; residential); Structure plan options; Liaison with iwi landowners; Plan change and services programming.</p> <p>Situation Investigations for demand estimations and outline services plan to support concept structure plan. Liaison with iwi landowners. Report on demand and supply information and planning process March 2008; draft structure plan reported November 2008; community consultation February – April 2009. Issues reporting July 2009 with review of draft structure plan. Motueka transportation study commenced May 2009 and finalised February 2011.</p>	RB, DL, JC, SM, GC	Consider findings of Motueka Transportation Study, review draft SP and develop draft plan change.

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12.	1	Change 14 frost protection devices	<p>Steps Planning investigations; notified change; Submissions, hearing and decisions</p> <p>Situation Change notified 9 May 2009; submissions received; hearing; decisions notified 22 May 2010.</p>	NJ	Check for appeals. Approval and operative.
13.	1	Change 16 cultural heritage sites management	<p>Steps Planning investigations; notified change; Submissions, hearing and decisions</p> <p>Situation Change notified 26 September 2009; submissions close 11 Jan 2010</p>	SL	Further submissions; reporting and hearing August 2010
14.	1	Fault Rupture Risk Area Change ?21	<p>Steps Investigations into active fault systems; review of plan provisions; plan change.</p> <p>Situation Updated mapping and rupture hazard advice received 2006, 2008. Draft change adopted for feedback December 2009. Feedback in.</p>	SM, NJ	Assess feedback issues and advice for notification of change.
15.	1	Review of Slope Instability Risk Area, Richmond Variation 71	<p>Steps Investigation into current information on Richmond east slope instability hazard risk; review of plan provisions; plan change.</p> <p>Situation Updated mapping and hazard risk advice received 2009. Draft change adopted for feedback December 2009. Feedback in.</p>	SM, NJ	Assess feedback issues and advice for notification of change.
16.	1	Land disturbance area - targeted review	<p>Steps Investigation into current issues with sediment and erosion risks in targeted situations eg. urban earthworks. Review of plan provisions; plan change.</p>	MAB, LV, DS, WG, TJ, LP	Project scope and process to be agreed.

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			<p>Situation Priority programme of land disturbance management measures derived from workshops on erosion and sediment control in late 2009. project scoping for regulatory review to commence.</p>		
17.	1	TRMP land use administration issues requiring review.	<p>Steps Series of reports on specific issues arising from administration; Plan change processes for priority issues.</p> <p>Situation Reported on issues and priorities February 2007. Technical amendments Change 18 Technical amendments adopted and notified 22 May 2010.</p>	RB; NJ and team	Further assessment of priority issues.
18.	1	Brightwater strategic development planning Refer EP07-12-04 for description	<p>Steps Review of urban development strategy for Brightwater: issues paper; structure planning; TRMP change process</p>	RB, MB and others	Investigations report and issues paper
19.	1	Wakefield strategic development planning Refer EP07-12-04 for description	<p>Steps Review of urban development strategy for Wakefield: investigations; issues paper; structure planning; TRMP change process</p>	RB, MB, DL and others	Investigations report and issues paper
20.	1	Change 4 (Variation 44) transport and ESP	<p>Steps Change notified; review of issues in light of Richmond planning, ESP review and Project Stormwater; further advice; further change; notification; submissions; decisions; appeals.</p> <p>Situation Reporting on issues and options for ESC, EPC. Hearing of submissions on Change 4 deferred pending resolution of content in Plan and reviewed Engineering Standards and Policies.</p>	NJ, LM, DL, GC	Advice on issues and options and plan change.

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21.	1	Variations 25/33 (Change 3) CE land disturbance	Steps Hearings; decisions; appeals. Situation Reporting on submissions.	LV, SM	Reporting; and hearing of submissions.
22.	1	Rural Futures: rural policy review	Steps Investigations and reporting on priority rural policy issues arising from Rural Futures feedback with updated situation assessment; TRMP change processes. Situation Review of issues paused since 2006; project rescoping with updated situation assessment required.	MH, MAB, SL, AB, SM and others	Briefing on situation update and rescope of project 2010.
23.	1	Indigenous biodiversity management and action plan for advocacy (Native Habitats Tasman)	Steps Situation report; possible review of TNAES; SNA investigation. Situation Situation reports to EPC May, June 2007 on biodiversity management and SNA investigation agreement. Reporting to EPC December 2007. Commencement of SNA investigation tasks as agreed. Launch of Tasman Native Habitats project early 2008. Ongoing liaison in priority area of district with reporting and landowner assistance actions. Governance through oversight group.	LV, SM, external stakeholders	Ongoing advocacy with landowners across priority parts of district. Review in 2013 of biodiversity management achievements, risks and responses.
	1	Operative in part, Parts III (excluding aquaculture), V and VI	Steps Approve in part the three parts and update text and maps for operative in part status	SM, NJ, MAB	Approval collation to EPC by October 2010
24.	1	Waimea estuary and catchments integrated management strategy	Steps Stocktake of resource values, issues; review of options; formulation of new actions for integration	NJ, TJ, RS, SM, BW with MW,	Further investigations and development of draft strategy; community event

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		Refer EP07-12-04; EP09/10/2 for description	into informal strategy Situation Approval to commence project December 2007. Inception meeting July 2008 with key stakeholders. Project management proposal to July, October 2009 meetings. Project jointly with NCC launched late November 2009. Estuary vulnerability assessment April; public symposium May 2010. Draft strategy in preparation.	PS of NCC	July 2010. Adoption by both councils, other agencies August 2010.
25.	1	TRMP Part IV: Rivers and Lakes	Steps Draft policy paper for consultation; policy decisions; consultation with draft Part IV; TRMP variations notified; submissions; decisions; appeals. Situation Briefings on issues and draft policy options on 19 July and 23 August 2006; further drafting of regulatory means of implementing preferred policy options in paper ongoing through 2007 and into 2008 (EP08/12/12). Reporting on issues EP09/04/13; EP09/06/09. Draft part consultation July – September 2009. Revised draft adopted October 2009. Package of Change 17 and Variations 67 – 69 notified 27 February 2010. Submissions in, summary in preparation.	MAB, EV, TJ, PD, AB, RS	Notify summary of submissions; reporting and hearing post October 2010.
26.	1	Deep Moutere groundwater allocation review and waiting lists - Change 12 & Variation 65	Steps Resource statement and issues and options paper, consult with users; draft variation; notification; submissions; decisions; appeals Situation Reported to EPC on situation following investigations August 2006; reported 12 July 2007 on issues and preferred option; 23 August 2007	MAB, JT, Commissioner AF.	Appeals resolution.

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			draft variation adopted for notification subject to staff management of waiting lists. Further reporting April 2008. Variation 65 (includes Change 12) notified 26 July 2008; hearing of submissions September 2009. Commissioner report and recommendations adopted November 2009. Decisions notified 19 December 2009. One appeal.		
27.	1	Motueka water allocation review – Change 13 and Variation 66	<p>Steps Review of CPZ allocation limit following modelling results; plan variation process.</p> <p>Situation Variation preparation and report to EPC in October 2008. Variation 66/Change 13 notified 13 December 2008; Hearing of submissions September 2009. Commissioner report and recommendations adopted November 2009. Decisions notified 19 December 2009. Three appeals.</p>	MAB, JT	Appeals resolution.
28.	1	Richmond air quality (PM ₁₀) management	<p>Steps Variation 51 in place in 2007 with PM₁₀ emission management measures in Richmond airshed, including modelling investigations, education and funding methods for delivery.</p> <p>Situation Change completed; advocacy and investigations actions under way.</p>	MAB, TJ	Model building using data from additional sites to develop through 2010 – 11. Review of situation once model in place.
29.	1	Project Stormwater	<p>Steps Review of across-council stormwater management outcomes; systems and process issues; tasks; and review of planning documents and arrangements and other actions as required.</p> <p>Situation</p>	SL, LM, SE, consents, assets, community services staff	Confirmation of priority workstreams with management and funding to be confirmed.

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			Review of outcomes for stormwater management, systems and processes 2006 – 2009. Briefing to managers May 2009. Priority workstreams identified; to be confirmed as interdepartmental project.		
30.	1	Advice on policy issues raised by central government or other agencies: legislation, policy statements, management plans, water conservation order processes	Reporting ongoing through 2009/2010 and beyond	Policy team, Manager and others	Responses as required.
31.	2	Fate of Tasman Regional Policy Statement	Steps Review content and consistency of TRMP with TRPS; assess options of retaining separate TRPS or combining with TRMP and process involved; review of essential TRPS content for merging with TRMP (Maori policy issues of significance); process management. Situation Support for Tasman iwi management plan to provide basis for review of Maori policy issues.	SM and team	Report on options 2010.
32.	2	Riparian land management strategy	Situation report; possible review of RLMS; plan change.	LV et al.	Situation report.
33.	2	Natural hazards strategic policy review	Steps Review of District approach: Specific investigations into floodplain, coastal, ground instability hazard risks; review of policy issues and options; TRMP change processes. Situation Specific investigations under way for hazards risk management at Mapua-Ruby Bay, Takaka, Motueka, and Richmond under separate projects. Review will integrate approaches.	NJ, EV, GS, PD, SM	Project scope and process to be briefed.

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34.	2	Coastal craft issues (incl. Abel Tasman coastline)	<p>Steps Advice on craft management under foreshore reserve MP and TRMP.</p> <p>Situation Policy advice on managing effects of coastal craft following establishment of foreshore reserve management plan.</p>	NJ	Policy advice to Council 2010.
35.	2	Upper Motueka water allocation development	<p>Steps Complete investigations; define issues and options; consult with stakeholders; draft variation; notification; submissions; decisions; appeals.</p> <p>Situation Investigations reported 28 August 2006.</p>	MAB, JT	Reporting to EPC in 2010.
36.	2	Takaka catchment water management	<p>Steps Issues and options with resource statement; TRMP change process</p>	MAB, JT, GS	Resource investigations summary and issues paper in 2010
37.	3	Onsite wastewater management:	<p>Steps Review of district approach: Risk assessment of settlement pattern re domestic wastewater contamination; Investigations with policy review; TRMP change process</p>	MAB, DL, JB	Issues and options paper
38.	3	Tasman (village) strategic development review Refer EP07-12-04 for description	<p>Steps Investigations; issues paper; structure plan for Tasman; TRMP change process</p>		Investigations report and issues paper
39.	3	Marahau to Kina strategic development review Refer EP08-04-13 for description	<p>Steps Investigations; issues paper, settlement and rural land management issues and options; TRMP change process.</p>		Investigations report and issues paper
40.	3	Plan implementation monitoring, evaluation and reporting system development:	<p>Steps RMA requires five yearly reporting on operative plans:</p>	SM and team	2010 and ongoing

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			Database and monitoring process development in conjunction with EMRS and website reporting. System setup required.		