

STAFF REPORT

TO: Mayor and Councillors

FROM: Strategic Development Manager

REFERENCE: A505

SUBJECT: **Changes to Year 3 of the Ten Year Plan 2009-2019 for inclusion in the Draft Annual Plan 2011/2012 – RCN11-02-06**

PURPOSE

The purposes of this report are to seek Council:

- approval to a number of changes to Year 3 of the Ten Year Plan 2009-2019 for inclusion in the Draft Annual Plan 2011/2012 which Council will consider adopting on 10 March 2011.
- decisions on a number of requests which were raised through consultation undertaken as part of the preparation of the Draft Annual Plan 2011/12.

BACKGROUND

In June 2009 the Council adopted its Ten Year Plan 2009-2019. The Plan outlined the projects and activities proposed for each year of the ten year period. Council undertook extensive public consultation prior to the preparation of the Draft Ten Year Plan and on the draft document once it was prepared.

The Annual Plan process provides the opportunity for Council to confirm or vary the proposals for the current year. In this case, Year 3 of the Ten Year Plan provides the starting point for the preparation of the Draft Annual Plan 2011/2012.

Council undertook consultation prior to the preparation of the Draft Annual Plan and received a range of requests for additional projects, additional funding or changes to the Year 3 proposals.

POSSIBLE CHANGES FROM YEAR 3 OF TEN YEAR PLAN

Council has held three workshops on the Draft Annual Plan since December 2010. In these workshops a range of matters were discussed and Council asked staff to consider a number of projects and activities and whether they should be included in the Draft Annual Plan. These projects and activities are:

1. Transportation

There are several changes from Year 3 of the Ten Year Plan for Council to consider in the Transportation activity:

- Funding for passenger transport was deleted in the 2010/2011 year, as a result of the New Zealand Transport Agency (NZTA) deciding not to subsidise new regional services. NZTA funding has been re-prioritised to passenger transport services in the major urban areas. It is unlikely that Council can afford to provide the passenger transport services without the NZTA subsidy. Therefore, in line with the decision for the previous year, Council could consider deleting the activity from the 2011/2012 year.
- NZTA has not funded an allowance for inflation on its share of the roading maintenance budget and therefore Council could consider reducing its local share of the budget to keep the funding proportions the same as in previous years. This will require very careful management by Council of the funding for maintaining the roads to retain current levels of service.
- NZTA criteria for funding cycling and walking projects have changed and NZTA has shifted the funding allocation priority for walkways and cycleways to the major urban centres. This change removed the 59 percent subsidy Council previously received for walking and cycling projects and has increased the overall cost of providing new walkways and cycleways. Through last year's Annual Plan process, Council decided to divert funding that was previously allocated to the NZTA subsidised cycleways and walkways into the Tasman Loop of the New Zealand Cycleway. This decision was proposed for a period of three years, which includes the 2011/2012 financial year. As a result, Council will need to defer the following projects from the 2011/2012 year, and transfer the funding to the Tasman Loop of the New Zealand Cycleway:
 - Brightwater town centre to State Highway 6 underpass
 - Hill Street to Waimea College
 - Hunter Avenue to Washbourn Drive
 - Abel Tasman Drive - Takaka to Pohara (eight year project).
- The Appleby Overbridge to Ranzau Road cycleway project was planned to be carried out in the 2011/2012 financial year but this project is being carried out in the current year, as part of the Government subsidised Tasman Loop of the New Zealand Cycleway project.
- There are some minor changes proposed to the priorities for expenditure in the non-subsidised roading budget including additional funding for street lighting in Richmond, Wharf Road walkway (Motueka), funding to purchase designated properties, new footpaths and rehabilitation of existing footpaths.
- The deletion of the Gibbs Valley Road seal extension project from the 2011/2012 capital works programme for roading was agreed by the Engineering Services Committee on 3 February 2011. The project was estimated to cost \$240,000 in the Ten Year Plan, however, once initial design work and costings were completed the estimate has been revised to \$500,000,

and this project cannot be undertaken within the funding available. There are no NZTA subsidies available for this project.

- Council asked staff to report back on a proposal to upgrade and improve safety at Turners Bluff on the Riwaka to Kaiteriteri Road as there are concerns about the stability of the road around the Bluff. This would be a new project and is estimated to cost \$650,000. If Council wishes to proceed with the project it could be funded from the transfer of the funding from the deferred Gibbs Valley Road seal extension and use of the NZTA subsidised minor safety improvements and preventative maintenance budgets. This would reduce the funding available for other works.
- Council had planned to undertake a project to improve the entrance to Richmond and the central business area in the 2011/2012 year. The cost of the project was estimated at around \$412,720, which was to be funded by a loan and Development Contributions. Council could consider deferring the work, with the timing of the project being reconsidered through the review of the Ten Year Plan in early 2012.

2. Coastal Structures

Staff are recommending Council provide \$240,000 for additional work on coastal structures, including \$100,000 extra capital expenditure on navigational aids and \$140,000 capital expenditure on the Mapua Wharf. Increased commercial income from Mapua and Motueka facilities will cover the interest for the loans and therefore there will not be a rating impact from these projects.

3. Water Supply and New Services Agreement with Nelson City Council

There are several potential changes from Year 3 of the Ten Year Plan for Council to consider for the Water Supply activity:

- Council could defer the upgrade of the Murchison water treatment plant, with the timing of the project to be reconsidered through the review of the Ten Year Plan in early 2012. The cost of the project was estimated at \$50,000. The project was programmed in the Ten Year Plan in 2011/2012 to bring the plant up to the new Drinking Water Standards, however, Central Government has placed a three year moratorium on the introduction of the Standards.
- Council will be undertaking stormwater work in Poole Street, Motueka in 2011/2012. There is also a need to install a new water main in Poole Street in the near future and to reduce disruption and save money it would be desirable to undertake both these projects at the same time. The cost of the water main project is \$300,000. If Council agrees to the inclusion of this project, it will be a new project for the 2011/2012 year.

- A new services agreement is being considered between Nelson City Council and Tasman District Council for the provision by Tasman of water to the Nelson City residents in Stoke near Champion Road, Garin College, the Wakatu Industrial Estate, Alliance and ENZA. Tasman District Council currently supplies water to these users with Nelson City Council approval, but under individual supplier arrangements. This new services agreement would be subject to the outcome of consultation by both Councils. The agreement will be for the bulk supply of water to Nelson City Council, rather than to the individual residents and businesses (including Alliance and ENZA). It would be subject to resolution of a contractual dispute arising out of a prior water supply agreement with the industrial water users. If the new agreement proceeds, Nelson City Council will become responsible for the supply of water directly to its ratepaying customers. The water charge to Nelson City Council would be the same as that charged to other water users in Tasman District.

4. Wastewater

There are three potential changes from Year 3 of the Ten Year Plan for Council to consider for the Wastewater activity:

- Council could defer the replacement of wastewater mains from Courtney Street to Hau Road, Motueka. The reason for the deferral is that recent closed circuit TV inspection of the sewer showed its condition is acceptable for the near future. The estimated cost of the project was \$325,000. The scope and timing of the project could be reconsidered through the review of the Ten Year Plan in 2012.
- Council could defer the upgrade of wastewater mains in Williams Street, Richmond. The reason for the deferral is that recent closed circuit TV inspection of the sewer showed its condition is acceptable for the near future. The estimated cost of the project was \$135,000. The timing of the project could be reconsidered through the review of the Ten Year Plan in 2012.
- Council had planned to upgrade the Takaka Wastewater Treatment Plant in 2010/2011 at a cost of \$4 million. This project has been delayed to enable Council to undertake public consultation on the project, and subject to the outcome of the consultation process, it now proposed to undertake the work in 2012/2013.

5. Stormwater

There are three potential changes from Year 3 of the Ten Year Plan for Council to consider for the Stormwater activity.

- Council could defer the second stage of the upgrade of the Pohara township stormwater system. The first stage has been completed and staff recommend assessing the effectiveness of the work prior to making a decision on whether to proceed with the second stage. The estimated cost of the project was \$225,000. The timing of the project could be reconsidered through the review of the Ten Year Plan in 2012.

- Council could defer the upgrade of the Poutama Drain, Richmond. The estimated cost of the project was \$175,000. The reason for the deferral is that Council needs to resolve land acquisition issues. The timing of the project could be reconsidered through the review of the Ten Year Plan in 2012.
- Staff recommend that Council considers including a new project to upgrade stormwater infrastructure in Swiftsure Street/Gibbs Road, Collingwood. The reason for this project is that Council is concerned that stormwater is causing a nuisance to properties in the area. The project has an estimated cost of \$220,000.

6. Solid Waste

There are some minor potential changes from Year 3 of the Ten Year Plan for Council to consider for the Solid Waste activity over the coming year.

The changes are needed largely due to Council receiving less income for waste due to a reduction in waste volumes associated with the downturn in the economy. Council could decrease the costs incurred in the waste activity to reduce the amount required from general rates to fill the shortfall in funding. Possible capital projects that could be deferred include new public place recycling bins (\$250,000) and works for the disposal of green waste (\$1 million). Offset against these proposed deferrals, Staff recommend that Council undertakes a new project for a leachate pump station at a cost of \$50,000.

Operating costs that Council could reduce include not proceeding with new recycling initiatives and reducing waste education. Council is also proposing to increase the landfill charges to help cover some of the costs (refer to the Schedule of Charges report also on this agenda for details).

7. Camping Grounds

There is one potential change from the Ten Year Plan for the Camping Grounds activity over the coming year. The Collingwood camping ground may not be put on a long-term commercial lease footing until after 2011/2012. This delay is to enable land ownership matters to be resolved prior to leasing the camping ground. It may take a several years to resolve the matters.

8. Forestry Dividend

The dividend from forestry activities for the 2011/2012 year is likely to be \$450,000, which is around \$100,000 below what was anticipated in Year 3 of the Ten Year Plan. This will mean a reduction of that amount of revenue from the activity during the 2011/2012 year, which had been set aside to fund other Council activities. The reasons for the reduced revenue resulted from a review of harvesting predictions and anticipated revenues.

9. Port Tarakohe

Refer to the separate report on the agenda.

10. Community Facilities Rate

Council could consider deferring funding proposed in the Ten Year Plan towards the provision of a Motorsports facility until the 2012/2013 year. This deferral would reduce the Shared Facilities Rate increase by \$1.20 per property from the increase proposed in Year 3 of the Ten Year Plan. The reason for the deferral is to reduce the overall rates increase for ratepayers in the 2011/2012 year.

11. District Facilities Rate

Council could consider deferring funding it proposed in the Ten Year Plan towards a major upgrade or replacement of the Mapua Public Hall until the 2012/2013 year. This deferral will reduce the District Facilities Rate increase by \$1.60 per property from the increase proposed in Year 3 of the Ten Year Plan. The reason for the deferral is to reduce the overall rates increase for ratepayers in the 2011/2012 year.

Council could also consider deferring most of its contribution of funding towards a swimming pool facility in Motueka until the 2012/2013 year, in order to reduce the District Facilities Rate increase. Council could retain funding of \$750,000 in the 2011/2012 year towards design costs for the project, as this work is likely to be undertaken in the 2011/2012 year. Construction of the pool is more likely to occur in the following financial year. The remaining \$2.75 million will be deferred into the 2012/2013 year.

12. Reserve Financial Contributions

Due to the slow down in subdivision activity across the District, Council has received less money into its Reserve Financial Contributions accounts than anticipated in the Ten Year Plan. As a result, the Community Boards and Ward Councillors have been asked to re-assess the projects planned for the 2011/2012 year.

The projects that are being recommended for deletion or deferral are:

- Funding for upgrading the small wharves in Golden Bay (\$54,742).
- New toilets in the Motueka Ward (\$54,854).
- New toilets (\$43,713) and tennis court resurfacing or new courts (\$82,912) in the Waimea/Moutere and Lakes/Murchison wards.
- Rabbit Island Development (21,942).
- Picnic Area at Aniseed Valley (\$10,928).
- Toilets at Ben Cooper Park/Cemetery (\$142,620).
- Estuary reserve land purchase (\$197,474).

The new projects being recommended are:

- Artwork in Motueka (\$20,000).
- Motueka Cemetery (\$10,000).
- Motueka Library extension investigation (\$20,000).
- Cemeteries in the Waimea/Moutere and Lakes/Murchison wards (\$10,000).
- Dominion Road wetland (\$30,000).

13. Interest Rate Assumption

In the Ten Year Plan Council used 7.2 percent as its assumption for the interest rate we would need to pay for loan servicing. However, as a result of using interest rate hedges Council's interest rate volatility has been reduced, meaning that the interest rate can be reduced from 7.2 to 6.8 percent, therefore, staff recommend adjusting our loan servicing costs to reflect this reduction.

14. Insurance Costs

The cost of some Council insurances has increased for the 2011/2012 year compared to the figures estimated in Year 3 of the Ten Year Plan. The majority of this increase is for the Local Authority Protection Programme (which covers infrastructure assets) and insurance against weather-tight homes claims. The additional costs are around \$53,000 p.a. These additional costs will need to be provided for in the 2011/2012 year.

15. Holding Company

In the Ten Year Plan Council proposed setting up a joint Holding Company to improve governance and management of its trading enterprises owned jointly with Nelson City Council. Implementation of the joint Holding Company proposal has been delayed, while discussions continue with Nelson City Council on the matter. Accordingly, the joint Holding Company may not be established this year. In the event of a joint Holding Company not being established Tasman District Council could consider establishing its own Holding Company.

16. Discount for Early Payment of Rates

Refer to the separate report on the agenda.

17. Warm Homes and Clean Heating

The Energy Efficiency and Conservation Authority offers home owners a partial subsidy towards home insulation and upgrading of home heating appliances. The subsidy leaves home owners with a deficit of funding to undertake the work. Last year, in order to assist home owners to fund this deficit, Council provided the opportunity for the remaining costs to be funded through a voluntary targeted rate on the home owner. This cost needs to be repaid over the following nine years. The charge to ratepayers includes the grant, an administration fee, and interest on the outstanding balance. The intention is that the subsidy scheme will be cost neutral to

Council and ratepayers who are not part of the scheme. Staff recommend that Council retains the subsidy scheme in the 2011/2012 year.

18. Fees and Charges

Refer to the separate report on the agenda.

Uniform Annual General Charge (UAGC):

Refer to the separate report on the agenda.

19. Wai-iti Dam Rate

Refer to the separate report on the agenda.

20. Rural Water Systems Rate Increases

Refer to the separate report on the agenda.

21. Flood Damage

Refer to the separate report on the agenda.

22. Other changes

Staff are also proposing a few other minor changes, including reducing consultants budgets, delaying recruiting of one and a half staff positions, deleting grants for advertising paid to Sport Tasman and CLM (the operators of the ASB Aquatic Centre) and increasing projected revenue.

OPTIONS

Council has the following options:

- Agree to the recommended changes outlined in this report.
- Retain the projects as currently in Year 3 of the Ten Year Plan 2009 – 2019.
- Identify alternative changes to those proposed in this report.

If Council agrees to the changes outlined in this report and the other related reports on this agenda, the proposed increase in the general rate for the 2011/2012 year for inclusion in the Draft Annual Plan will be in the order of 4.71 percent. Targeted rates increases and the costs of replenishing the General Disaster Fund will be additional to this general rate increase figure.

MATTERS REQUESTED THROUGH CONSULTATION ON THE PREPARATION OF THE DRAFT ANNUAL PLAN

In November 2010 Council undertook pre-consultation with Community Boards, Community Associations and selected community groups for the preparation of the Draft Annual Plan. In total 15 submissions were received.

The submissions provided information and input for Council consideration during the workshops on the preparation of the Draft Annual Plan. A summary of the requests made in the submissions is attached as Appendix 1, along with the full submissions by the Golden Bay and Motueka Community Boards as Appendix 2 and 3 respectively. (A copy of the all the submissions will be available at the meeting, should Councillors wish to refer to them.)

Most of the matters raised in the submissions have not been incorporated into the Draft Annual Plan because of a range of reasons which differ based on the request, including their potential to increase rates, or priority compared to other projects, or they are matters for consideration through the next review of the Ten Year Plan, etc.

Each submitter will be informed of the outcome of the matters raised in their submission, along with advice on the opportunity to put in a submission on the Draft Annual Plan through the public consultation process.

SIGNIFICANCE

Council is not required to undertake any specific project or matter included in its Ten Year Plan. Council is, however, required to amend or vary its Ten Year Plan if any changes it proposes would be significant.

Section 96 (2) of the Local Government Act 2002 states:

“A resolution to adopt a long-term council community plan or an annual plan does not constitute a decision to act on any specific matter included within the plan.”

The criteria in Council’s Significance Policy for assessing significance are:

Thresholds

- Issues, assets or other matters that incur more than 1% of Council’s asset base, or 5% of Council’s budgeted turnover.
- Any transfer of ownership or control, or the construction, replacement or abandonment of a strategic asset as defined by the Act or listed in this policy.
- The sale of more than 20% of Council’s shareholding in any Council-controlled trading organisation or Council-controlled organisation.

- Entry into any partnership with the private sector to carry out a significant activity, or any new proposal to contract out the delivery of any Council function.

Criteria

- Whether the asset is a strategic asset within the meaning of the Act or listed in this policy.
- The extent to which there is or is likely to be a change in the level of service in carrying out any significant activity.
- The extent to which there is or is likely to be a change in the way in which any significant activity is carried out.
- The extent to which there is or is likely to be a change in the capacity of the Council to provide any significant service or carry out any significant activity.
- The extent to which any decision is likely to be controversial in the context of numbers of people affected, the area affected or the duration of the effect.

None of the projects, matters or activities listed in this report are considered “significant” in terms of Council’s Significance Policy, either individually or cumulatively and therefore do not require an amendment to the 2009 LTCCP.

RECOMMENDATIONS

That Tasman District Council:

Transportation

1. Agrees to funding for passenger transport being deleted from the 2011/2012 year in the Draft Annual Plan 2011/2012.
2. Agrees to the local share of the roading maintenance budgets being reduced in proportion to the reduction in funding by the New Zealand Transport Agency in the Draft Annual Plan 2011/2012.
3. Agrees to the following cycleway/walkway projects being deleted from the 2011/2012 year in the Draft Annual Plan 2011/2012, with the funding going towards the Tasman Loop of the New Zealand Cycleway, as previously agreed:
 - Brightwater town centre to State Highway 6 underpass
 - Hill Street to Waimea College
 - Hunter Avenue to Washbourn Drive
 - Abel Tasman Drive - Takaka to Pohara (eight year project).
4. Notes that the Appleby Overbridge to Ranzau Road cycleway project which was planned to be carried out in the 2011/2012 financial year is being carried out in the 2010/2011 year, as part of the Government subsidised Tasman Loop of the New Zealand Cycleway project, and that the project does not, therefore, need to be included in the Draft Annual Plan 2011/2012.

5. Agrees to the following changes for expenditure in the non-subsidised roading budget; additional funding for streetlighting in Richmond, Wharf Road walkway (Motueka), funding to purchase designated properties, new footpaths and rehabilitation of existing footpaths being included in the Draft Annual Plan 2011/2012.
6. Agrees to the deletion of the Gibbs Valley Road seal extension project from the capital works programme for roading in the Draft Annual Plan 2011/2012.
7. Agrees to an upgrade and safety improvement to Turners Bluff on the Riwaka to Kaiteriteri Road, at an estimated cost of \$650,000, to be funded from the transfer of the funding from the deferred Gibbs Valley Road seal extension and use of the NZTA subsidised minor safety improvements and preventative maintenance budgets, being included in the Draft Annual Plan 2011/2012.
8. Agrees to deletion in the Draft Annual Plan 2011/2012 of the project to improve the entrance to Richmond and the central business area, at an estimated cost of around \$412,720, with the timing of the project being reconsidered through the review of the Ten Year Plan in 2012.

Coastal Structures

9. Agrees to additional expenditure on coastal structures, including around \$100,000 extra capital expenditure on navigational aids and \$140,000 capital expenditure on the Mapua Wharf, to be funded from commercial income from Mapua and Motueka facilities which will cover the interest for the loans to undertake the work, being included in the Draft Annual Plan 2011/2012.

Water Supply and New Services Agreement with Nelson City Council

10. Agree to the deferral of the upgrade of the Murchison water treatment plant, at an estimated cost of \$50,000 being included in the Draft Annual Plan 2011/2012, with the timing of the project to be reconsidered through the review of the Ten Year Plan in 2012.
11. Agrees to the inclusion in the Draft Annual Plan 2011/2012 of a new project to install a new water main in Poole Street, at an estimated cost of \$300,000.
12. Agrees to a proposal for a new services agreement as outlined in this report, being included in the Draft Annual Plan 2011/2012, between Nelson City Council and Tasman District Council for the provision by Tasman of water to the Nelson City residents in Stoke near Champion Road, Garin College, the Wakatu Industrial Estate, Alliance and ENZA.

Wastewater

13. Agrees to deferral of the replacement of wastewater mains from Courtney

Street to Hau Road, Motueka, at an estimated cost of \$325,000, being included in the Draft Annual Plan 2011/2012, with the timing of the project to be reconsidered through the review of the Ten Year Plan in 2012.

14. Agrees to deferral of the upgrade of wastewater mains in Williams Street, Richmond at an estimated cost of \$135,000, being included in the Draft Annual Plan, with the timing of the project being reconsidered through the review of the Ten Year Plan in 2012.
15. Agrees to deferral until 2012/2013 of the upgrade the Takaka Wastewater Treatment Plant, at an estimated cost of \$4 million, being included in the Draft Annual Plan 2011/2012.

Stormwater:

16. Agrees to deferral of the upgrade of the Pohara township stormwater system, at an estimated cost of \$225,000, being included in the Draft Annual Plan 2011/2012, with the timing of the project being reconsidered through the review of the Ten Year Plan in 2012.
17. Agrees to deferral of the upgrade of the Poutama Drain, Richmond, at an estimated cost of \$175,000, being included in the Draft Annual Plan 2011/2012, with the timing of the project being reconsidered through the review of the Ten Year Plan in 2012.
18. Agrees to a new project to upgrade stormwater infrastructure in Swiftsure Street/Gibbs Road, Collingwood, at an estimated cost of \$220,000, being included in the Draft Annual Plan 2011/2012.

Solid Waste

19. Agrees to the following changes in the Solid Waste activity being included in the Draft Annual Plan 2011/2012:
 - Deferral of the new public place recycling bins (\$250,000)
 - Deferral of the capital works relating to disposal of green waste (\$1 million)
 - Inclusion of a new project for a leachate pump station at a cost of \$50,000
 - Minor reductions in operating costs associated with new recycling initiatives and reducing waste education.

Camping Grounds

20. Notes that the Collingwood camping ground may not be put on a long-term commercial lease footing until after 2011/2012 and that wording to reflect this should be included in the Draft Annual Plan 2011/2012.

Forestry Dividend

21. Notes that the dividend from forestry activities for the 2011/2012 year is likely to be \$450,000, which is around \$100,000 below what was

anticipated in Year 3 of the Ten Year Plan, and that wording reflecting this should be included in the Draft Annual Plan 2011/2012.

Community Facilities Rate

22. Agrees to deferral of funding proposed in the Ten Year Plan towards the provision of a Motorsports facility within the District until the 2012/2013 year, being included in the Draft Annual Plan 2011/2012.

District Facilities Rate

23. Agrees to deferral of funding proposed in the Ten Year Plan towards a major upgrade or replacement of the Mapua Public Hall until the 2012/2013 year, being included in the Draft Annual Plan 2011/2012.

24. Agrees to including in the Draft Annual Plan 2011/2012 deferral of \$2.75 million of its contribution of funding towards a swimming pool facility in Motueka until the 2012/2013 year, while retaining funding of \$750,000 in the 2011/2012 year towards design costs for the project.

Reserve Financial Contributions

25. Agrees to the following Reserves Financial Contributions projects being deleted or deferred in the Draft Annual Plan 2011/2012:

- Funding for upgrading the small wharves in Golden Bay (\$54,742).
- New toilets in the Motueka Ward (\$54,854).
- New toilets (\$43,713) and tennis court resurfacing or new courts (\$82,912) in the Waimea/Moutere and Lakes/Murchison wards.
- Rabbit Island Development (21,942).
- Picnic Area at Aniseed Valley (\$10,928).
- Toilets at Ben Cooper Park/Cemetery (\$142,620).
- Estuary reserve land purchase (\$197,474).

26. Agrees to the following Reserves Financial Contributions projects being included in the Draft Annual Plan 2011/2012:

- Artwork in Motueka (\$20,000).
- Motueka Cemetery (\$10,000).
- Motueka Library extension investigation (\$20,000).
- Cemeteries in the Waimea/Moutere and Lakes/Murchison wards (\$10,000).
- Dominion Road wetland (\$30,000).

Interest Rate Assumption

27. Agrees to a reduction in the Interest Rate Assumption for use in the Draft Annual Plan 2011/2012 from 7.2 to 6.8 percent.

Insurance Costs

28. Agrees to the inclusion in the Draft Annual Plan 2011/2012 of additional funding of around \$53,000 to cover insurance related costs.

Holding Company

29. Notes that the joint Holding Company with Nelson City Council may not be established during the 2011/2012 year and that if this does not occur Tasman District Council may consider establishing its own Holding Company, and agrees to wording to that effect being included in the Draft Annual Plan 2011/2012.

Warm Homes and Clean Heating

30. Agrees to retain the Warm Homes and Clean Heating subsidy scheme in the Draft Annual Plan 2011/2012.

Other Matters

31. Agrees to other decisions made by the Council relating to the Draft Annual Plan 2011/2012 being included in the Plan, including amongst other things changes to:
- The Schedule of Charges
 - The Uniform Annual General Charge
 - The Wai-iti Dam Rate
 - Port Tarakohe funding
 - Rural Water Schemes Rates
 - Discount for early payment of rates
 - Motueka and Richmond Business Rates
 - Motueka and Golden Bay Community Board Rates
 - Flood damage.
32. Agrees to other minor changes being included in the Draft Annual Plan 2011/2012, including reducing consultants budgets, deferring recruitment of one and a half staff positions, deleting grants for advertising paid to Sport Tasman and CLM (the operators of the ASB Aquatic Centre) and increasing projected revenue.
33. Notes that the requests and matters raised in the submissions for the preparation of the Draft Annual Plan have been used to inform the preparation of the document and Council priorities.

Susan Edwards
Strategic Development Manager

Appendix 1: Requests for inclusion in the Draft Annual Plan from Community Associations, community organisations and individuals

Motueka Valley Association

- Study the development of a cycleway along the Motueka River, not along the Westbank Road as in present proposal, but along riverbank;
- Seal the lower section of Graham Valley Road;
- Extend the Ngatimoti Recreation Reserve.

Grey Power Motueka

- Support Motueka Community Board's submission on Motueka Community Coastal Water Supply;
- Support Motueka Community Board's submission on Motueka River stopbanks reconstruction;
- Submits UAGC and other fixed district-wide rating should be limited so as to more fairly divide the rate burden on Motueka ward ratepayers;
- Requests Council to implement the Motueka Community Board's priority list for upgrading or kerb crossings and speed up repair of Motueka footpaths that are unsafe for use by those on mobility scooters and in wheelchairs;
- Support Motueka Community Board's submission for the enlargement of the Motueka Library.

Animal Health Board

- Request for an additional \$100,000 towards Tb control.

Tasman Area Community Association

- Tasman Reserve Pump Track Completion;
- Kina Beach Road blind bend walkway;
- Kina Beach Reserve playground equipment;
- Pampas grass removal on Aporo Road;
- Baigent's Reserve toilet upgrade;
- Retain projects already in the Plan.

Murchison & Districts Community Council

- Supportive of continued funding of visitor network i-sites and visitor centres, but do not support relocation of Murchison visitor Centre;
- Support TDC's initiative in finally acknowledging the existence of the Murchison Landscape Concept Plan;
- Support new appropriate signage at both northern and southern entrances to Murchison.

Nelson School of Music

- Requests additional funding of up to \$60,000 to continue to operate facility.

Scott Mieras

- Request development of extensive cycleways throughout Golden Bay be upscaled and prioritised higher on the list of projects budgeted.

Joyce Wyllie

- Request Council to be diligent and disciplined and stick to the existing budget so that rates do not need to go up yet again.

Nelson Enterprise Loan Trust

- Request an ongoing interest-free loan that would add to their loan funding pool.

Nelson Provincial Museum – Tasman Bay Heritage Trust

- Request increasing operating budget by \$134,160 to enable an increase in Collections staff.

Physicians & Scientists for Global Responsibility

- Ask Council to take into consideration when drawing up the Annual Plan the need for on-going monitoring of developments in genetic engineering technology and the potential impacts on their community and environment.

Theatre Royal

- Requests Council grant of \$50,000 per annum to support and consolidate the operation of the Theatre Royal.

Coastal Initiative Group – projects for Ruby Coast/Moutere Hills area

- Gateway sculpture project - \$60k
- Interpretive sign project – first stage implementation - \$20k
- Self explaining roads – initial priming funding - \$5k

Appendix 2: Golden Bay Community Board Submission

TO: Susan Edwards
FROM: GB Community Board
DATE: 29th November 2010
FILE NO: A503
RE: **ANNUAL PLAN 2011-12 - PRIORITY LIST FOR GOLDEN BAY**

The Golden Bay Community Board generally supports the projects identified in the LTCCP for the Golden Bay Ward, with some suggested changes to the timing of some of the projects. The Board has recently undertaken 8 Community meetings across the Bay which were a good opportunity to hear residents concerns and assess how they can be linked to work planned in the LTCCP. The meetings have also raised issues which are noted below to be considered during the review of the LTCCP.

CRITICAL ISSUES (In priority order)

- **Indicative Rooding network** - this was raised at the Tarakohe Strategic planning meeting and requires the identification and designation (and possible purchase) of future rooding corridors with the priority being the inland link from Motupipi /Clifton to Ligar Bay. This will need to include feeder roads. This is vital to ensure that future subdivision or construction does not compromise the ability to construct such a link in the future important).
- **Marine Management Plan for Golden Bay** – With changes to aquaculture legislation there is now a need for a marine equivalent of the TRMP zoning that balances environmental, commercial and recreational concerns. This will require appropriate baseline data to ensure that any increase in marine farming is within sustainable limits. This should be funded through user fees to reflect that at this stage marine space is not rateable.
- **Takaka Bypass and flood protection Designation** – Essential for long term traffic management and planning for future development in Takaka township

KEY ISSUES (In priority order)

- **Swiftsure St / Gibbs Rd Collingwood** – Resolution of access and drainage issues.
- **Golden Bay Based Compliance Officer** - The Population of Golden Bay quadruples for approx 6 weeks over the summer holiday period and we believe it would be cost effective to have a short term contract for a person based in Golden Bay to deal with all the issues of compliance-(this could be a reallocation from within the existing budget)
 - Dogs in town and Dog control generally

- Illegal fires
 - Boats, jet skis within the 200 m doing more than 5 knots.
 - Vehicles on beaches
 - Freedom camping
 - Parking
 - Horses ties up in town(manure issues)
- **Reilly Street / Commercial Street land purchase** – This is a strategic block of land adjoining the CBD and is zoned part Commercial and part Residential; located opposite the Takaka Museum, playground and Library carpark. Ownership of this block would provide options for expansion of the museum and more carparking with further subdivision and sale covering costs.
 - **Milnthorpe Wharf** – Refurbishment and re-licensing. This wharf has a lot of recreational use and requires the least upgrading work of all the small wharves with some funding already allocated. It has been suggested that Talleys may consider sponsoring some of the refurbishment.
 - **Anatoki Track Road** – resolution of road maintenance issues

Comments on projects identified in LTCCP

- **Cycleway Abel Tasman Drive – Takaka to Pohara (2010 – 2018)** – the GB Community Board supports this as a priority.
- **Abel Tasman Drive, Pohara reconstruction 2016-18** –Support this in conjunction with item above.
- **Ex-Waitapu Engineering site (2015-16)** Request that the levelling of the concrete foundations on the western boundary be brought forward to **2011-12** to increase useable space.
- **Widening of Ligar Bay/Tata Road for cycle lane (2017-18)** Needs prior consultation – at earliest time, maintaining the character of rural roads was identified as an issue during the Tarakohe Strategic planning process.
- **Abel Tasman Drive – Ligar Bay to Peterson Road widening 2018-19** –As above, early consultation required.
- **Storm water Commercial Street** – bring forward to **2011-12**
- **Storm water reticulation improvements in parts of Patons Rock – 2011-12** – Prudent to consult with residents as they requested to abolish the UDA.
- **Collingwood Streetscaping** to be completed and existing work upgraded and revamped as it has deteriorated. **2011-12**, the road narrowing is not essential to the completion of this project which would reduce expenditure required.
- **Road construction improvements to Meihana Street 2014-15** – postpone spending until some certainty over development of adjoining land, and then fund from roading contribution.
- **Aorere Valley / Heaphy** Support this seal extension **2017-18**

Targeted Rate on community boards – The Golden Bay Community Board would like to see this decision reviewed. The rate has proved divisive and has

hindered good productive relationships between Council and Boards. It is also not sufficiently transparent as to why some community support is covered from the general rate

Cycleway/ Walkways not specifically mentioned in LTCCP (In priority order)

- **Gibbs Road Walkway** to be completed as it is unsafe – handrail to be installed also low impact lighting (solar not satisfactory and actual lights impede mobility scooters). Use of reflective paint to assist night visibility. The lighting needs to be on the side of the road.
- **Footpath around Dairy Factory corner**
- **Ligar Bay –Abel Tasman Memorial** - especially on sections where slips were reinstated; this is a high use walk.
- **Pohara walkway / cycleway** Investigate feasibility of extending this around to Tarakohe
- **Continuation of Clifton walkway to historic cemetery**, requires short stretch of footpath along road.
- **Cycleway along Takaka River** – ensure this is considered when any land adjoining the river is subdivided.

The Golden Bay Community Board supports the following TDC initiatives

- Western Golden Bay Planning
- Outstanding Natural landscape/coastal planning
- Completion of Takaka Valley Water Management plan

The Board also supports Council-initiated sustainability projects, possibly in collaboration with EECA which would encourage the use of solar water heating, domestic water storage and recycling and composting toilets where appropriate.

The Board supports collaborative initiatives between TDC and other Government agencies

With Department of Conservation

- Footbridges to ensure safe crossing for walkers across the three **Heaphy Road fords**
- **17-Mile**
- **19-Mile Creek**
- **Fossil Creek**

To negotiate a successful resolution to the maintenance and ownership of **small wharves** in Golden Bay that will see the wharves owned and licensed by Tasman District Council. The Board is aware of some of the challenges and financial implications involved in this process but believe a workable solution is possible. In priority order (Milnthorpe has been addressed in the key issues section):

- **Waitapu**
- **Collingwood**
- **Westhaven**

Carpark by the track to the second Kaihoka Lake

With NZTA

- Support construction of Motueka By-pass which would reduce travelling time from the Bay to Richmond / Nelson
- More flexibility in speed limit designation

With Ministry of Economic Development

- Fibre optic cable for Golden Bay – support Ministry of Economic Development alongside education and health

OTHER ISSUES RAISED

CORPORATE SERVICES

Increase **UAGC** as it is more equitable than % rate increases.

COMMUNITY SERVICES

Playgrounds (In priority order)

- **Takaka** – upgrade in consultation with the Community and in conjunction with whatever happens on the old Library site. Also there is support for reusing the wooden equipment and incorporating new items.
- **Rototai Road subdivision** purchase land for recreation and play areas.
- **Ruataniwha Drive** on reserve section)

Toilets (In priority order)

The Board has recommended that 2 new toilets be installed each year to keep pace with the increased number of tourists travelling to more remote spots in the Bay. We believe it is necessary to keep our very special areas in pristine condition.

- **Anatori**
- **Nikau Point** (FH could do maintenance).
- **Kaihoka Lakes** – 2nd one at proposed carpark.

ENGINEERING

Community Signs – Welcome to.....

2011-12. (Requires consultation as to what is to go on the signs).

- **Milnthorpe Quay**
- **Washbourne Road**
- **Ironworks Road**
- **Boyle Street – Clifton Estuary**
- **Rototai Community and Rototai Cemetery** (one at each end)

As well as encouraging a sense of community these signs also assist in slowing traffic, especially during the tourist season.

- Complete signage of Creeks and Bridges in Golden Bay. (Aorere Valley not completed – a few missing from Collingwood/Puponga Road)

Visitor Access Roads

The Board acknowledges we are unlikely to see all these sealed but are concerned that roads primarily used for Tourist access have to be paid for by Tasman District Council. Golden Bay Community Board is happy to petition Central Government for these to be sealed if this would be helpful.

These are in order of importance:

- **Aorere Valley/Heaphy**
- **Wharariki**
- **Kaituna / Naked Possum**
- **Canaan (needs passing bays)**
- **Freeman Access**
- **Dry Road Mangarakau**

We also support dust suppression measures being trialled on these roads. There are other roads where dust is an issue which have high vehicle use and dust suppression trials would be welcomed:

- **Boyle St Clifton**
- **Washbourn Rd Onekaka**

Council's Delineation Policy

- Retain marker posts on back country roads
- Centreline required on East Takaka Road and Patons Rock Road

The GB Community Board is appreciative of the offer to be part of the LTCCP planning next year when Golden Bay issues are being discussed. We look forward to bringing some of these items forward.



C McLellan
Chair
Golden Bay Community Board