

Submission on a Change to the Tasman Resource Management Plan

Return your submission by the advertised closing date to:

Manager, Policy
Tasman District Council
Private Bag 4, Richmond 7050 OR
189 Queen Street, Richmond OR
Fax 03 543 9524 OR Email steve.markham@tasman.govt.nz

Note:

This form is only for the purpose of making a submission on the Plan. It is NOT for making a further submission (i.e. in support or opposition to an original submission) or for making a submission on a resource consent or on Council's Annual Plan.

Cover Sheet

OFFICE USE

Date received stamp:

R 29.1.16

Initials:

Submitter No.

3976

Submitter Name: Jeremy Cameron, Karen Cameron	, Louise Wheeler
(organisation/individual)	
Representative/Contact:	
(if different from above)	
Postal Address:	Home Phone: 542 3306 / 542 3520
PO Box 41 Brightwater	Bus. Phone: 022 659 0221
Drightwater	Fax:
	Email: goldjerrygold@gmail.com
Postal address for service of person making submission: (if different from above)	Date: 29-Jan-2016
	Signature:
	NOTE: A signature is not required if you make your submission by electronic means.
	Total number of pages submitted (including this page):
IMPORTANT – Please state:	
This submission relates to Change No.: 57	I/we wish to be heard in support of my/our submission.
Change Title/Subject:	
Brightwater Strategic Review	I/we would be prepared to consider presenting my/our submission in a joint case with others making a similar submission at any hearings.

Please attach this cover sheet to your supplementary sheet(s) outlining your submission request(s).

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(1) My submission relates to: Provision No or Planning Map No. (Please specify, e.g. 34.2.20(a)(iii) or

Zone Map 25)

(2) My submission is that:

(State concisely the nature of your submission and clearly indicate whether you:

- · support or oppose the specific provisions, or
- wish to have amendments made, giving reasons)

(3) I seek the following decisions from the Tasman District Council:

(Give precise details of the nature of the decision you seek in relation to the variation number and provision/map number given in column (1), e.g. addition, deletion or alteration.

The more specific you can be the easier it will be for Council to understand your concerns.)

Proposed Plan Change No. 57 Brightwater Strategic Review 6.16.1 Issues 6.16.3 Policies

We wish to have amendment / addition made to the Plan Change that provides clarification on following:

- 1) What level of "flood hazard risk" is required to preclude the re-zoning of Rural 1 to residential.
- 2) That increased "active and passive recreational" use of the Wai-iti River has the potential to negatively impact the properties and lifestyle of neighbouring residents and as such all efforts to mitigate such impact will be made.
- 1) Specifically we seek assurance that the land located north west of Snowdens Bush to the banks of the Wai-iti represents a flood hazard risk such that will preclude any future subdivision / residential re-zoning or any change whatsoever from current rural 1
- 2) Our property borders the Wai-iti River and the walkway. Increased use of this recreational area has impacted our property and lifestyle. Significant population increase and active promotion of this area needs to be correlated with an equal increase in active management of the environment and the impact on increased use upon residents. Current issues likely to be exacerbated by increased use are:
- a) Dogs worrying livestock.
- b) Freedom campers (our recycling bins have been removed and returned later full of camper rubbish).
- c) Rubbish dumped at river and windblown onto property.
- d) Use of motorbikes on walkway creates noise pollution and erodes bank.
- e) Cleaning boats in river creates noise pollution.
- f) Firewood gathering use of chainsaws by people gathering driftwood.
- g) Reduction of privacy. Support continued efforts to plant river hank

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Feel free to contact us:

Fax 03 528 9751

OFFICE USE Submitter Number:	3976
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(1) My submission relates to: Provision No or Planning Map No. (Please specify, e.g. 34.2.20(a)(iii) or Zone Map 25)	(2) My submission is that: (State concisely the nature of your submission and clearly indicate whether you: • support or oppose the specific provisions, or • wish to have amendments made, giving reasons)	(3) I seek the following decisions from the Tasman District Council: (Give precise details of the nature of the decision you seek in relation to the variation number and provision/map number given in column (1), e.g. addition, deletion or alteration. The more specific you can be the easier it will be for Council to understand your concerns.)	OFFICE USE
-		h) Night time use by youths. f) Further erosion of river bank threatens to undermine property. Increased use will exacerbate. Support of river bank with rock walls required (as completed in other areas of Wairoa / Wai-iti).	
		We want the Plan to reflect our rights to maintain our privacy and lifestyle, within reason, given the proactive encouragement of this space to an increasing and planned for population of residents. Increased Policing / signage / enforcement in regards to acceptable activities undertaken on the walkway / at the river. Increased efforts in planting and maintaining a natural tree barrier between neighbours and track, stabilising and protecting the river bank against further erosion, commitment to consult specifically with neighbouring residents in regards to any additional access ways or lanes to the river.	.2

3777 HotHouse Communications



26 January 2016



Tasman District Council Private Bag 4 Richmond 7040 Attn: Steve Markham

Dear Steve,

2 7 JAN 2016

LASMAN DISTRICT COUNCIL
CUSTOMER SERVICES 3

Lucas House, 51 Halifax Street, Nelson PO Box 343, Nelson 7040 Phone: 03 539 0330 Mobile: 027 244 3388 Email: mark@landmarklile.co.nz www.landmarklile.co.nz

Plan Change 57: Brightwater Strategic Review Submission – *R.J. Coutts Family Trust*

Please find attached submissions in opposition to Plan Change 57 on behalf of the R.J. Coutts Family Trust (5 Factory Road).

The main thrust of these opposing submissions is that the flooding risks are identified as being either zero or "low" on a majority of the site. As such the change to a "Closed Zoning" is not considered to be justified. Likewise, the associated changes to the rules regulating subdivision and building are considered to be unreasonable and unnecessary. Inadequate consideration has been given to the use of minimum ground and floor levels, being a means of managing / mitigating flood risk impacts. In addition, the area of "high" flood risk generally follows the land associated with access to the subject site. Temporary flooding of the accessway is not considered to be a reason for the land to be rezoned or further development of the site to be limited.

The Plan Change is also inconsistent in the rezoning of land in terms of flood risks. New Rural 1 land is proposed to be rezoned for residential purposes despite the presence of *low to high* flood risks. That land is deemed *suitable* for residential purposes (deferred for servicing), with mitigation measures such as bunding and filling being mentioned in the s32 report. Light Industrial land does not have the same sensitivity as residential land and is more able to incorporate mitigation measures. Herein lies the inconsistency of the changes.

The R.J. Coutts Family Trust does wish to be heard in support of these submissions.

Please contact me if you have any further queries.

Mark Lile

Landmark Lile Limited

Resource Management Consultant

Sub	C57	TRMP: Brightwater Strategic Review
	Chapter 6: Urban Environment Effects	
1	Policy 6.16.3.1 (1.2.1)	Notified: Amend policies 6.16.3 as follows: To direct new residential development away from flood prone lands avoid flood hazard risk when rezoning land to meet residential and business demand.
		Submission: Oppose
		Reasons: This change to Policy 6.13.3 does not recognise that "mitigation" is also a viable method in certain circumstances, especially when flood risks are low. "Avoidance" is not always necessary, reasonable, and so does not always achieve the purpose of the Act.
		Plan Change 57 has also applied this approach inconsistency. PC57 proposes to rezone some Rural 1 land to residential purposes, despite assessed low to high flood risks. As such, the changes proposed to Policy 6.13.3 are considered to be overly conservative when it comes to existing business land. This Plan Change does not achieve the sustainable management of this existing business land resource.
	(.1)	Relief sought: that Policy 6.13.3 needs to recognise that "mitigation", in particular for business land, can address flooding risks.
2	Policy 6.16.3.3 (1.2.1)	Notified: <u>To rationalise the provision of limit resubdivision and the extent of buildings on industrial land that is subject to flood hazard risk.</u> so that the effects of industrial activities are minimised
		Submission: Opposed
		Reasons: For the same reasons outlined above, it is considered that flood risks can be mitigated/managed in certain circumstances. As such, when circumstances allow, or when flood risks are low, it is considered that flood risks can be managed.
	.2	Relief Sought: that Policy 6.16.3.3 needs to recognise that "mitigation", in particular for business land, can address flood risks.
3	Regulatory 6.16.20.1(a) (1.3.1)	Notified: Amend methods of implementation 6.16.20 as follows:
	(2.5.2)	6.16.20.1 Regulatory (a) Rules relating to Flood Hazard Special Area Rezoning land suitable for residential and business use following evaluation of development areas outlined in the Council's growth model.
		Submission: Opposed

	(3)	Reasons: As outlined above, PC57 has rezoned land with high flooding risks from Rural 1 to Residential, while also proposing to rezone existing industrial land with zero to low flood risks to "Closed". The appropriateness of these changes is questioned. This Plan Change does not achieve the sustainable management of this existing business land resource. Relief Sought: No change be made to 6.16.20.1(a).
4	Regulatory 6.16.20.1(d) (1.3.1)	Notified: (d) Rules relating to Closed subdivision and coverage in industrial zones that are subject to flood hazard risk.
		Submission: Opposed
*		Reasons: As outlined above, this new method is opposed as the subject land at 5, 11 and 15 Factory Road has generally zero to low flooding risks. This Plan Change does not achieve the sustainable management of this existing business land resource.
	+	Relief Sought: Delete 6.16.20.1(d)
5	Principal reasons and explanation 6.16.30 (1.4.1)	Amend Principal Reasons and Explanation 6.16.30 as follows: Some existing scattered industrial activities have the potential to create effects that are incompatible with residential neighbours. While existing use rights protect existing activities, it is intended to change the emphasis to activities more compatible with residential uses consolidate industrial activities south of State Highway 6 on an area of land adjoining River Terrace Road that has been identified as flood free. Flood hazard risk in the existing industrial zones is recognised by closing subdivision in parts of the zones most at risk. Submission: Opposed Reasons: As explained above, the level of regulation proposed does not match the level of assessed flooding risk. The risks are assessed as being zero to low on a majority of the site and hence the changes proposed are unreasonable. This Plan Change does not achieve the sustainable management of this existing business land resource. Relief Sought: Delete the change to 6.16.30.
	Section 16.3:	Subdivision (Business and Industrial Zones)
6	Rule 16.3.4.1 (2.1.1)	Notified: Add a new condition (aa) to rule 16.3.4.1 Controlled Subdivision: 16.3.4.1 Controlled Subdivision (Business and Industrial Zones) Subdivision in the Central Business, Commercial, Mixed Business, Tourist Services, Rural Industrial, Heavy Industrial and Light Industrial zones is a controlled activity, if it complies with the following conditions:
		Location

		(aa) The subject land is not in the Light Industrial Closed Zone or Rural Industrial
		Closed Zone at Brightwater.
		Submission: Opposed
	(6)	Reasons: The rezoning of land at 5, 11 and 13 Factory Road to "Closed" is unjustified and unreasonable. The associated change to the status of subdivision on this site is therefore also considered to be unreasonable in these circumstances. Mitigation measures can quite simply be imposed as a part of any future subdivision application. This Plan Change does not achieve the sustainable management of this existing business land resource.
		Relief Sought: Delete this change to 16.3.4.1.
7	Rule 16.3.4.4A	Notified:
	(2.1.2)	Add a new discretionary activity rule in Section 16.3.4:
	(2.1.2)	16.3.4.4A Discretionary Subdivision (Light Industrial Closed Zone, and Rural Industrial Closed Zone – Brightwater)
		Subdivision by means of the relocation or adjustment of an allotment boundary in the Light Industrial Closed Zone or Rural Industrial Closed Zone is a discretionary activity, if it complies with the following conditions:
		(a) The land being subdivided does not create any additional allotments on which a building can be built.
		(b) Following subdivision, existing buildings meet the relevant permitted conditions for wastewater, water supply and boundary setbacks, and there is adequate provision for stormwater.
		A resource consent is required. Consent may be refused or conditions imposed. In considering applications and determining conditions, the Council will have regard to the criteria set out in Schedule 16.3A, as well as other provisions of the Plan and the Act.
=		Submission: Opposed
		Reasons: The rezoning of land at 5, 11 and 13 Factory Road to "Closed" is unjustified and unreasonable. The associated change to the status of subdivision on this site is therefore also considered to be unreasonable in these circumstances. Mitigation measures can quite simply be imposed as a part of any future subdivision application. This Plan Change does not achieve the sustainable management of this existing business land resource.
	(-7)	Relief Sought: Delete this change to 16.3.4.4A.
8	Rule 16.3.4.7	Notified: Add a new prohibited activity rule in Section 16.3.4:
	(2.1.3)	16.3.4.7 Prohibited Subdivision (Light Industrial Closed Zone and Rural Industrial Closed Zone – Brightwater)

Except as provided for in rule 16.3.4.4A, subdivision in the Light Industrial Closed Zone or the Rural Industrial Closed Zone at Brightwater is a prohibited activity for which no resource consent will be granted.

Submission: Opposed

Reasons: The rezoning of land at 5, 11 and 13 Factory Road to "Closed" is unjustified and unreasonable. The associated change to the status of subdivision on this site is therefore also considered to be unreasonable in these circumstances. Mitigation measures can quite simply be imposed as a part of any future subdivision application.

Relief Sought: Delete this change to 16.3.4.7.



	Section 17.4	: Zone Rules (Industrial Zone Rules)
9	Section 17.4.1 (3.1.1)	Notified: Amend Scope of Section 17.4.1: This section deals with land uses in the Heavy Industrial Zone and the Light
		Industrial Zone (including the Light Industrial Closed Zone). Rules apply to both each zone unless otherwise stated. Subdivisions are dealt with in Chapter 16.3. Information required with resource consent applications is detailed in Chapter 19.
		Submission: Opposed
		Reasons: The rezoning of the site to a "Closed Zone" has been opposed and so too is this associated change.
	(.9)	Relief Sought: Delete change to 17.4.1.
10	Rule 17.4.3.1	Notified:
	(3.1.2)	Amend condition (a) of Permitted Activity rule 17.4.3.1 as follows:
	(5.1.2)	Construction or alteration of a building is a permitted activity that may be undertaken without a resource consent, if it complies with the following conditions:
		(a) The building is not in the <u>Light Industrial Closed Zone at Brightwater</u> . on <u>Part Section 2 of Waimea South District contained in CT 65/68 (Nelson Registry) or on those parts of Lots 4 and 5, DP18856 Waimea South District (see rule 17.3.3.2).</u>
		Submission: Opposed
		Reasons: The rezoning of the site to a "Closed Zone" has been opposed and so too is this associated change. This Plan Change does not achieve the sustainable management of this existing business land resource.
	(.10)	Relief Sought: Delete change to 17.4.1. 17.4.3.1 (a)
11	Rule 17.4.3.1 (3.1.3)	Notified:
		Amend Building Coverage condition (c) of rule 17.4.3.1 as follows:
		(c) Maximum building coverage is 90 percent, except:
		(i) in the Light Industrial Zone in the Motueka West and Richmond West development areas (other than in the Light Industrial Zone location at Beach Road as shown on the planning maps) and at Mapua where the maximum building coverage is 75 percent;
		(ii) maximum building coverage in the Heavy Industrial Zone at Motueka West where the maximum building coverage is 75 percent;
		(iii) in the Light Industrial Zone at Brightwater where the maximum building coverage is 60 percent and the building is not located in a floodway.
		Submission: Opposed
		Reasons: The rezoning of the site to a "Closed Zone" has been opposed and so too is this associated change. There is no justified reason for the maximum building coverage to be limited below 90% when the flood risks

		are low and can be managed. This Plan Change does not achieve the sustainable management of this existing business land resource.
		Relief Sought: Delete Change to 17.4.3.1(c)(iii).
12	Rule 17.4.3.2 (3.1.4)	Notified: Amend rule 17.4.3.2 as follows:
	(5.1.4)	17.4.3.2 Controlled Activities (Building Construction or Alteration - Site Specific Light Industrial Closed Zone)
	,	Any construction or alteration of a building in the <u>Light Industrial Closed Zone at</u> <u>Brightwater</u> on Part Section 2, Waimea South District, being the land contained in Certificate of Title 65/68 or on those parts of Lots 4 and 5 DP 18856, Waimea South District is a controlled activity, if it complies with the following conditions:
		(a) The maximum height of the <u>a</u> building <u>on Part Section 2, Waimea South</u> <u>District, being the land contained in Certificate of Title 65/68 or on those parts of Lots 4 and 5 DP 18856, Waimea South District</u> is 8 metres.
	,	(b) The maximum building coverage on each site is 15 percent (Light Industrial Closed Zone) and the building is not located in a floodway.
		Submission: Opposed
		Reasons: The rezoning of the site to a "Closed Zone" has been opposed and so too is this associated change. There is no justified reason for the maximum building coverage to be limited below 90% when the flood risks are low and can be managed. This Plan Change does not achieve the sustainable management of this existing business land resource.
	(.12)	Relief Sought: Delete Change to 17.4.3.2.
13	Matter 17.4.3.3 (3.1.6)	Notified: Amend matter (3) of 17.4.3.3 as follows: (3) The necessity for the increased building coverage in order to undertake the proposed activities on the site. Any increased flood hazard risk will be a consideration at Brightwater.
		Submission: Opposed
		Reasons : For the reasons given above, there is no good reason for this change.
	(.13)	Relief Sought: Delete change.

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14	Principal Reasons for Rules 17.4.20 (3.1.7)	Notified: Amend the second paragraph of the 'Building Coverage' section in Principal Reasons for Rules 17.4.20 as follows: Coverage has been limited on a sites at the northern end of Spencer Place Brightwater because it that have either low-to-medium or medium-to-high flood hazard risk and are is located in on the floodplain of the Wairoa River at Brightwater and have been subject to periodic flooding. This A site at the northern end of Spencer Place, Brightwater, is also bisected by the main trunk wastewater line. Submission: Opposed Reasons: For the reasons outlined above, the limitation of maximum
	(V)	building coverage is not justified. Relief Sought: Delete change to 17.4.20
	Planning Maps	Neiler Sought. Delete Change to 17.4.20
15	4.1.1	Notified: Amend Zone Maps 90 (Brightwater), 22 and 56 to show: Light Industrial Close Zone between north side of Factory Road and SH6 (5, 11 and 13 Factory Road) Legend Legend Delete Commercial. Rezone Residential Zone I Delete Rural 1. Rezone Recreation Zone Delete Rural 1. Rezone Rural 1 deferred Light Industrial Zone Delete Light Industrial Zone. Rezone Light Industrial Closed Zone Delete Rural 1. Rezone Rural 1 deferred Residential Delete Rural In Rezone Rural 1 deferred Residential Delete Rural In Rezone Rural 1 deferred Residential Delete Rural Industrial. Rezone Rural Industrial Closed Zone

		Submission: Opposed
		Reasons: The flood risk assessment shows that the land at 5, 11 and 13 Factory Road is generally zero to low. It is only the access area that is the subject of 'high' flood risk. As such the rezoning of this land to a "Closed" zone is considered to be unreasonable and unnecessary. This Plan Change does not achieve the sustainable management of this existing business land resource.
	(15)	Relief Sought: Delete change to the Light Industrial Zone in areas where assessed flooding risks are low to medium.
16	4.1.1	Notified:
		Amend Zone Maps 90 (Brightwater), 22 and 56 to show:
		Rural 1 Deferred Residential Zone on land south east of Snowdens Bush and between Wanders Avenue and Lord Rutherford Road.
		Submission: Opposed
		Reasons: Plan Change 57 seeks to <u>avoid</u> rezoning land for residential growth in areas that are the subject of flooding. The area of proposed Rural 1 Deferred Residential land to the west of Wanders Avenue is the subject of flooding and so rezoning would be inconsistent with the intent of the Plan Change. Likewise, part of the Rural 1 Deferred Residential Zone east of Snowdens Bush extends into an area of <i>extreme</i> flood risk. This is appropriate. Neither of these areas are suitable for residential development without mitigation or management of flooding risks but would also be inconsistent with the new Policy to avoid flood risks.
	(.16)	Relief Sought: Either delete these zone changes or make amendments to the Plan Change (as set out above) to have regard to opportunities to manage flood risks in areas of low to medium risk as a part of achieving the purpose of the Act.