



Notice is given that a Submissions Hearing meeting will be held on:

**Date:** Wednesday 10 February 2021  
**Time:** 9.30 am  
**Meeting Room:** Saxton Netball Pavilion  
**Venue:** Stoke  
Nelson

---

## Submissions Hearing – Saxton Field Reserve Management Plan

### AGENDA

---

#### MEMBERSHIP

##### Independent Chair

Derek Shaw

##### Tasman District Council

Cr Trevor Tuffnell

Cr Kit Maling

##### Nelson City Council

Cr Judene Edgar

Cr Tim Skinner

(Quorum 2 members)

Contact Telephone: 03 543 8578

Email: [tara.fifield@tasman.govt.nz](mailto: tara.fifield@tasman.govt.nz)

Website: [www.tasman.govt.nz](http://www.tasman.govt.nz)

# AGENDA

**1 OPENING, WELCOME**

**2 APOLOGIES AND LEAVE OF ABSENCE**

**Recommendation**  
**That apologies be accepted.**

**3 REPORTS**

3.1 Submissions and Deliberations on the Saxton Field Reserve Management  
Plan... ..... 3

**4 HEARING OF SUBMISSIONS**

Attachment 1 is a draft schedule of the submitters wishing to speak on the day.....11

**5 DELIBERATIONS**

These will commence after the conclusion of the hearing.

### 3 REPORTS

#### 3.1 SUBMISSIONS AND DELIBERATIONS ON THE SAXTON FIELD RESERVE MANAGEMENT PLAN

Decision Required

<b>Report To:</b>	Submissions Hearing
<b>Meeting Date:</b>	10 February 2021
<b>Report Author:</b>	Rob Greenaway, Consultant
<b>Report Number:</b>	RSH21-02-1

#### 1 Summary

- 1.1 This report has been prepared to assist the Hearing Panel to hear submitters and to enable deliberation on the submissions received on the Draft Saxton Field Reserve Management Plan (Draft Plan). It summarises the key issues raised by submitters and outlines the recommended options for changes to the Draft Plan prior to the Saxton Field Committee recommending its adoption by the two councils.

#### 2 Draft Resolution

**That the Saxton Field Committee:**

1. **receives and considers the Submissions on the Draft Saxton Field Reserve Management Plan; and**
2. **in response to matters raised in the submissions received on the Draft Plan, requests staff make the following changes to the Draft Plan in order to prepare the proposed final Saxton Field Reserve Management Plan for consideration by the Committee:**
  - a. amend paragraph 3 of the Introduction to state: “Many of our most significant regional sports assets are located on Saxton Field, including the Saxton Cricket Oval, Athletics Oval, Saxton Pavilion (used by cricket, athletics and football), the Nelson Netball Centre, Saxton Stadium, Sports House (Sport Tasman’s regional sports administration hub), the Saxton Velodrome, and the Hockey and Softball Pavilion **and two artificial hockey surfaces;**
  - b. amend Policy 3.3.2.2 to read: “New builds on Saxton Field shall be designed and constructed with sustainability principles at the forefront, considering climate change and energy efficiency, including encouraging efficient water and electricity use and, for example, the use of drought-tolerant plant species, **and where feasible retrofitted into existing facilities**”;
  - c. amend Policy 4.8.1.1 to read: “Alcohol may be consumed on Saxton Field where adverse effects on reserve values, users and neighbours can be avoided and where relevant statutory and bylaw requirements are met, and with the approval of Nelson City Council and Tasman District Council and regulated by appropriately delegated **alcohol licencing Council** officer/s;

- d. amend Policy 4.8.2.1 to read: “The sale or supply for consumption within the reserve of liquor shall only be permitted **in accordance with an issued alcohol licence** where it is associated with a permitted recreation activity or event, and where the consumption of liquor is ancillary to those activities (that is, it is not an activity in itself);”
- e. delete Policy 4.8.2.3 “Agreements to sell or provide alcohol within the reserve shall detail requirements to advise patrons of restrictions over alcohol consumption outside the venue”;
- f. delete Policy 4.8.2.4: “Long-term licences for the sale of alcohol on Saxton Field shall be limited to sports clubrooms and multi-purpose community buildings and will generally be defined in use or occupation agreements. Special licenses may be granted if the approval of delegated Council officer/s is obtained”;
- g. replace the above two deleted policies with a new Policy 4.8.2.3: “**Alcohol licenses (On and Club) for the sale of alcohol on Saxton Field shall be limited to sports clubrooms and multi-purpose community buildings and will generally be defined in use or occupation agreements. These agreements shall confine alcohol consumption to the building and attached verandas**”;
- h. amend Policy 4.9.2.3 to read: “*All events held at Saxton Field will be directed to be smoke and vape free unless fire risks can be managed by the provision of designated smoking areas, and appropriate conditions shall be included in leases, licences, permits and concessions. The only exception to this directive is for events which require a designated smoking area because pass outs for the event are not permitted*”;
- i. amend Policy 5.1.2.3 to read, “A revised development plan must be in place for Saxton Field before any additional facility proposals are considered (that is, additional to those facilities identified in the councils’ **approved** LTP budgets for Saxton Field). The process of formulating the revised development plan, where it considers new facilities, will include analysis according to this policy section”;
- j. policy 5.1.2.4 be amended to read: “The number of buildings and structures on Saxton Field will be minimised. The duplication of facilities will be avoided by encouraging existing lessees **and new users and development proposals** to maximise the use of **existing** club facilities and/or to investigate opportunities to share **existing and new** facilities with other groups”;
- k. add a preamble to Policy 5.1.2.5 (All new buildings, extensions and structures shall be owned by either or both of the councils.): “The councils wish to retain the maximum flexibility in the future use of built facilities on Saxton Field while enabling security of occupation for users. For this reason, councils will aim to be the owner of all built sport and recreation facilities on the Reserve, while entering into suitable lease and other occupation agreements with clubs and other groups. It is expected that the sporting/recreational codes who wish to construct new facilities will have to fundraise at least 20% of the costs of those facilities and the councils will contribute the remaining amount. This applies also to the renewal and replacement of significant assets associated with a facility (such as the athletics track)”;
- l. amend Policy 5.1.2.6 e) to state:” The **environmental** sustainability principles applied to the design **and operation**”;
- m. Policy 5.1.2.15 be amended to state: “Seating, picnic tables, rubbish bins, play equipment and all other park furniture may be placed with regard to supervision, need,

- orientation to sun, shelter from wind **and sun**, views, and proximity to access points **and drinking water**";
- n. Appendix 6 in the Draft Plan be amended to state: "For leases and licences that are due to expire before 2030, the proposed new term to be offered to each lessee will generally be five years depending on review of the new application, **or a roll-over of the current lease period where a substantial long-term asset is involved**"; and
  - o. to make other minor editorial changes; **and**
3. **agrees that staff give effect to the recommendations referred to in Resolution 2 above when preparing the amended Saxton Field Reserve Management Plan; and**
  4. **agrees that the amended Saxton Field Reserve Management Plan and hearing panel report be presented to the Committee for agreement to recommend it to the Tasman District Council and the Nelson City Council for adoption.**

### 3 Purpose of the Report

- 3.1 This report provides the Saxton Field Committee with a summary of the submissions received and discusses a range of matters raised in the submissions on the Draft Saxton Field Reserve Management Plan. Staff seek direction on any changes and amendments for inclusion in the final Saxton Field Reserve Management Plan for adoption by the two councils.

### 4 Consultation Background

The previous management plan for Saxton Field was adopted by Nelson City Council on 28 August 2008 and by Tasman District Council on 17 September 2008.

- 4.2 The intent to prepare the revised Plan was advertised on 1 November 2019. 120 groups and individuals provided initial feedback. Earlier workshops with sport clubs established a set of objectives and draft vision for the revised Plan.
- 4.3 All Te Tau Ihu iwi were directly contacted in October 2019. Most wished to be only kept advised of progress, but Ngāti Koata, Ngāti Tama and Ngāti Rārua delegated input to Frank Hippolite, and a meeting was held with Te Atiawa. Frank made contributions to the preparation of the first and second drafts of the Plan. The first draft was forwarded to Te Tau Ihu iwi in March 2020 and the second draft in July. The pre-release draft was sent to all Te Tau Ihu iwi in October 2020 with editorial input made by Te Atiawa.
- 4.4 The first draft of the Plan was prepared in May 2020 and reviewed by Council staff and the Saxton Field Committee. The second draft was considered by the Saxton Field Committee at a workshop on 4 September. The draft Plan was approved by the Committee on 18 September 2020 for public release.
- 4.5 The Draft Saxton Field Reserve Management Plan was released for public submissions on 8 October 2020, with 13 submissions received by 10 December 2020 closing date. Two submitters wished to be heard (Sport Tasman and Nelson Marlborough District Health Board). Hearings and deliberations are scheduled to take place at today's meeting.

### 5 Submissions Hearing Purpose

- 5.1 The role of the Saxton Field Committee at this stage of preparing the Saxton Field Reserve Management Plan is to act as the Hearing Panel to consider the submissions received and recommend the extent to which each submission point should be allowed or disallowed (i.e. accepted, accepted in part, or rejected).
- 5.2 The attached staff recommendations (Attachment 2) provide an indication of the views of the staff on each of the topic areas. These views have been discussed internally, but could change as a result of further information being presented by submitters at the hearing.
- 5.3 The summary of submissions and staff comments have been arranged into broad themes where relevant. For those topics where only one or a small number of submitters commented, these have been grouped under the heading 'Other Comments'.
- 5.4 Subsequently, an amended Plan will be presented to the Committee to recommend to the two councils for final adoption.

**6 Options**

6.1 The obligation is now on the Hearing Panel to deliberate and make decisions on the submissions received. Two options exist as a consequence of the public consultation process that has been undertaken. These are:

6.1.1 Option 1: Proceed with the Draft Plan as advertised. Submitters have raised a number of valid points, which staff agree with. No change to the document would be seen as a failure to listen and will not lead to the most appropriate outcome. This is not the option recommended by staff.

6.1.2 Option 2: recommending to both Councils changes for the final Saxton Field Reserve Management Plan document, based on the comments made by submitters (i.e. those accepted in full or part) which the Hearing Panel agrees with. This option will satisfy those submitters whose points have been accepted. However, it may not satisfy submitters whose views have not been incorporated into the amended document. This is the option recommended by staff.

**7 Policy / Legal Requirements / Plan**

7.1 This process has been carried out in accordance with the provisions of the Reserves Act 1977 and the Local Government Act 2002.

**8 Consideration of Financial or Budgetary Implications**

8.1 The costs associated with hearing submissions and deliberations are shared between the two councils and will be absorbed within the relevant departmental budgets.

8.2 Adoption of the final Saxton Field Reserve Management Plan will advise future planning and development processes, where costs will be assessed on an ongoing basis and built into the two councils' Long Term Plans.

**9 Significance and Engagement**

9.1 As outlined in the following table, we consider that the Saxton Field Reserve Management Plan is of low significance to most residents of Nelson and Tasman. The public consultative procedure followed is the process whereby the public can provide us with their views about the appropriateness or otherwise of the proposals. The Hearing Panel can make the recommended to the Committee the changes to the Draft Plan without further consultation.

Issue	Level of Significance	Explanation of Assessment
Is there a high level of public interest, or is decision likely to be controversial?	Low	Relatively few people have engaged in the plan development process. This could be interpreted as general satisfaction with current management of the reserve and with the contents of the Draft Plan.

**Item 3.1**

Is there a significant impact arising from duration of the effects from the decision?	Low	The Plan will impact on people's use and enjoyment of Saxton Field as it sets out how this reserve is to be managed and developed in future. The overall impact is likely to be positive. The final Plan can be amended at any time, if required.
Does the decision relate to a strategic asset? (refer Significance and Engagement Policy for list of strategic assets)	N/A	
Does the decision create a substantial change in the level of service provided by Council?	Low	Implementation of the final Plan is likely to result in a slight increase to the existing high levels of service provided at this reserve.
Does the proposal, activity or decision substantially affect debt, rates or Council finances in any one year or more of the LTP?	Low	Reserve management plans provide policy guidance only. Decisions on when funding is allocated to implement the policies are made via the relevant activity management plans and LTPs of both councils.
Does the decision involve the sale of a substantial proportion or controlling interest in a CCO or CCTO?	N/A	
Does the proposal or decision involve entry into a private sector partnership or contract to carry out the deliver on any Council group of activities?	N/A	
Does the proposal or decision involve Council exiting from or entering into a group of activities?	N/A	

**10 Conclusion**

10.1 Hearing, deliberating and making recommendations on the submissions received is a critical part of the process and must be completed in order to successfully adopt the final Saxton Field Reserve Management Plan and to meet the requirements of the Reserves Act 1977.

**11 Next Steps / Timeline**

- 11.1 Following the hearing and deliberations staff will:
- a) make any necessary wording changes to the Draft Plan; and
  - b) circulate the amended Draft Plan to the Saxton Field Committee for approval; and



- c) provide the proposed final Saxton Field Reserve Management Plan to the two councils for formal adoption, along with a Hearing Panel report.

<b>Attachments</b>
--------------------

1. <a href="#">↓</a>	Hearing Schedule	11
2. <a href="#">↓</a>	Submission summary and staff comments to assist deliberations	13
3. <a href="#">↓</a>	Submissions	29



## Hearing Schedule for Proposals to classify existing reserves in Saxton Field

Wednesday, 10 February 2020 Saxton Netball Pavilion (2 Speakers)

<b>Duration</b>	<b>Speaker (Submission ID)</b>
(15 mins)	Jane Murray and Carol McIntosh (Nelson Marlborough District Health Board)
(15 mins)	Brent Maru (Sport Tasman)

Item 3.1

Attachment 1



### Submission Summary and Staff Comments to Assist Deliberation

13 submissions were received. Organisations represented were:

- Nelson Cricket Association
- Sport Tasman
- Nelson Marlborough District Health Board
- Nelson Rhythmic Gymnastics Club
- Nelson Hockey Association
- Table Tennis Nelson
- Stoke Bowling Club

The remaining six submissions were from individuals: three from Richmond, two from Motueka and one from Stoke.

In addition, direct conversations were held with Mr David Kemp with regard to inclusive access provisions in the Draft Plan (which were generally in support of the direction being taken).

#### FORM QUESTIONS

The submission form asked nine defined questions, with options for additional open input. All but one submitter responded to the defined questions (although not all submitters responded to all the questions) and eight provided additional input. In summary:

1. The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes: 6. No: 5
2. More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes: 11. No: 1
3. The Draft Plan puts more focus on enhancing Saxton Field's landscape, natural and cultural values. Do you support this proposal?	Yes: 11. Maybe: 1
4. Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes: 7. No: 3
5. Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes: 7. No: 1. Maybe: 1
6. Do you support limiting commercial and sponsorship signs to maintain landscape and visual values at Saxton Field and to minimise a commercial atmosphere?	Yes: 6. No: 5

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

7. The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes: 11. No: 1
8. Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes: 8. No: 3
9. Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes: 12

Each issue is considered in more detail below.

**1. The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?**

Responses to this issue were divided. For example:

Nelson Cricket Association: *"NCA does not support local and regional sport recreation and cultural events having priority over national and international sports fixtures at Saxton Field. A great deal of time is spent attracting national and international sports fixtures to Saxton Field and they greatly enhance the image and reputation of Nelson/Tasman. We believe such fixtures attract visitors to the region and boost the local economy, both in the short and longer terms. These fixtures would be diverted to another venue (outside the region) if the dates for them could not be satisfied. It is easier for local and regional sport recreation and cultural events to reschedule the dates for their activities or relocate the activities. The profile for the Nelson/Tasman region when international and national events are held is desirable, as is the economic benefit gained, and we believe effects should be made to maintain and enhance that profile."*

Nelson Marlborough District Health Board: *"The priority should be given to locals having easy access to sport activities. This has significant physical and mental health benefits. If larger events are prioritised, and local events are often cancelled as a result then there is a concern that people will disengage from sport. Therefore it is important that local events are prioritised."*

Provisions relating to prioritising activities are located in the Draft Plan in several areas:

P15: Vision for Saxton Field

"Saxton Field has a key role in providing an attractive aesthetic greenbelt for the regional community with open space and trees, which can be used for informal recreation and provides for spectators to watch activities.

Saxton Field provides for additional activities, including high level (national and international) sporting activities and events....

"Saxton Field is a role-model for sports clustering, enabling multiple high-quality regional and local sports, and selected national and international events, to operate collaboratively from within the complex."

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

There are no specific policies which require the prioritising of one scale of event over another. Expectation 4.1.1.2 states, "That Saxton Field will be able to host major sports events and tournaments which benefit from being at a single site." And 4.1.1.6: "Sports fields are efficiently allocated to maximise regional community benefit and to manage playing surface use and maintenance in a cost-effective manner."

Policy 4.1.2.4 states: "Any individual sport activity at Saxton Field may be relocated to alternative settings to benefit significant national and regional events, with fair advance warning. And Policy 4.1.2.6: "Sports field allocation processes are transparent and aim to maximise benefit to the sports community while sustaining the quality of the turf or other playing surfaces and to manage other costs to the councils and sports clubs. Councils and the Saxton Field Committee shall have ultimate responsibility for all sports field allocation decisions; and to retain this opportunity, the exclusive use of any land through inflexible use and occupation agreements shall be avoided and, where they currently exist, not renewed unless essential for a specialised activity."

**Recommendation:** Section 4.1 of the Draft Plan provides adequate provision for the flexibility to assess field provision priorities on an ad hoc basis and no change is required.

**2. More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?**

Responses were almost unanimous in support. One submitter responded no (Mrs Heather Farmer) but with no explanation.

The Nelson Hockey Association noted: "Yes - On the proviso that the prime use is for sport and recreation. Some of the sporting codes require further space and extra walking and cycling areas may inhibit this. Accessibility for all users appears to be currently in place for existing facilities."

And Sport Tasman: "Yes - Improved wayfinding will enhance the use of Saxton Field as a destination for casual/informal activity recreation. Enhancing cycle and walkway access with the vast open space for walking and play provides unlimited opportunities to further encourage informal recreation across Saxton Field."

Mr David Kemp noted the need for access developments which provide for older residents and people with disabilities who move more slowly, require additional seating and other targeted services.

The Vision for Casual Recreation (Page 15) states, "Saxton Field is designed and developed with the aim of being a busy venue throughout the day and year, with constant use by Nelson and Tasman residents and visitors for a wide range of complementary casual recreation activities."

**Recommendation:** No changes are required, but it is noted that casual recreation opportunities will be defined more clearly in the revised development plan (Section 3.1).

**3. The Draft Plan puts more focus on enhancing Saxton Field's landscape, natural and cultural values. Do you support this proposal?**

Responses were almost unanimous in support. The Nelson Marlborough District Health Board noted: "Yes - NMH supports enhancing the natural and cultural values of Saxton by enabling biodiversity and improving waterway health as well as enabling Te Tau Iwi to

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

perform the roles of kaitiakitanga. NMH supports the adoption of sustainable management practices for waterways, including avoiding or limiting the use of herbicides and other chemicals."

And Sport Tasman: "Yes - Saxton Field is a regional taonga and to enhance and celebrate the natural and cultural values of the landscape is important. The outcome of sport and active recreation is improved wellbeing, holistically this must include environment and culture."

The Nelson Cricket Association gave a provisional response: "Maybe - NCA has reservations about time and money being spent on enhancing Saxton Field's landscape, natural and cultural values as it is a sporting venue and time and money focussing on landscaping, natural and cultural values would, in our view, be better spent on the presentation of the Field as a sporting venue. NGA believes discrete plaques can and should, be laid under trees both at Saxon Oval and Saxton Field as a whole to commemorate those whose contribution to sport and Saxton Field is worthy of recognition."

Section 5.2 of the Draft Plan considers memorials and allows consideration of NCA's proposal.

**Recommendation:** No changes are required.

#### 4. Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?

Three submitters responded 'no' to this question (and 7 'yes'), and the Nelson Hockey Association and Table Tennis Nelson explained their negatives:

NHA: "No - Perhaps a centralised calendar to enable sporting/recreational codes to update with forthcoming events or when their particular facility is free for use by others. All current sporting codes at Saxton Field have their own booking system to enable them to run and organise their own competitions which are operating over the summer, winter and in between which is available for their members. Due to H&S considerations, Nelson Hockey are required to have staff on site when the turfs are being used and this means that there is limited flexibility around available times as staff need to roster their time around hireage times."

Table Tennis Nelson noted that it has its own booking system and does not require a more comprehensive system.

Nelson Cricket Association submitted: "Yes - A single booking portal for all fields and facilities at Saxton Field is desirable to ensure that the facilities are properly utilised. Clearance from sporting venues who use the facilities should be sought but not unreasonably withheld. Increased usage of the facilities may enhance the profitability of Saxton Field and its facilities."

Sport Tasman submitted: "As managers of Saxton Stadium we believe that a centralised booking system is the first step and that a single management approach across Saxton Field is now needed."

A coordinated booking system was identified through earlier consultation as a priority for Saxton Field. Expectation 3.1.1.3 states, "Saxton Field will be administered as cost-effectively and efficiently as possible, and Council staff will have clarity about their inter-



## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

regional responsibilities and costs; and the Saxton Field Committee will encourage co-ordinated and integrated management of the complex. Policy 3.1.2.4 states, "Means by which all field and reserve bookings can be administered via a single portal shall be developed and implemented."

**Recommendation:** No changes are required. The development of a single booking portal may include references to individual code's systems if necessary.

#### 5. Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?

Seven submitters were supportive, while the single 'No' and 'Maybe' were equivocal. Mrs Julie North submitted: "No - I think a national approach to this is fine. There are many other places around the region where we can showcase regional stories, so I would consider this a nice to have (if the pockets are deep) not a must have." And Mr Andrew Bunker: "Maybe - as long as it is not detrimental to the space."

Sport Tasman submitted: "Yes - The vast landscape allows the opportunity for regional stories to be told across Saxton Field."

Section 1.2 of the Draft Plan states, "Saxton Field currently lacks interpretation of indigenous cultural values, and this Plan places a priority on interpreting the local history of Te Tau Ihu iwi through information services, artwork and supporting cultural harvesting within the Reserve."

Section 3.2.2 – Policies and methods for Te Tiriti o Waitangi / The Treaty of Waitangi – includes:

3.2.2.2 To provide opportunities for expressions of tikanga Māori, such as by the Saxton Field Committee receiving recommendations for the naming of reserve features, and by providing for cultural harvest and resource use (where sustainable and the local abundance of the species is ensured and in accordance with the Reserves Act and Wildlife Act 1953), the installation of pouwhenua and bilingual signage and interpretation panels, thereby enhancing Te Tau Ihu iwi visibility in the landscape.

3.2.2.3 To include in a revised development plan, the means by which Te Tau Ihu iwi can have their respective cultural values and histories told at Saxton Field via art, interpretation and wayfinding tools.

**Recommendation:** No changes are required. The revised development plan process will lead this work area and the Committee will be responsible for ensuring any works are affordable and match other development priorities.

#### 6. Do you support limiting commercial and sponsorship signs to maintain landscape and visual values at Saxton Field and to minimise a commercial atmosphere?

There was an almost even split on this issue with 6 'Yes' and 5 'No'. The Nelson Marlborough District Health Board noted, "NMH does not have a position on commercial and sponsorship signs (other than alcohol advertisements [see Q9]) at Saxton, however consideration could be given providing space for community notices that promote health and wellbeing messages."

Negative responses are encapsulated by the submission by the Nelson Cricket Association: "No - Commercial sponsorship is critical to sport in New Zealand. Nelson/Tasman is no

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

exception. Undue limitation on commercial and sponsorship signs to maintain visual values threatens major sporting events and it is particularly important that such signs may be unlimited during the course of an activity.”

The middle ground is represented by Sport Tasman’s submission: “Yes - Support control rather than limiting. Commercial support for sport and active recreation is essential to ensuring access to activities is affordable. Partnerships between codes and business should be recognised, however needs to be balanced so that we do not reach saturation of signage overload.” And that of the Nelson Hockey Association: “Yes - With limitations to commercial signs but not to sponsorship signs as they provide a valuable income to sporting codes. There needs to be general guidelines, like facing internally. The majority of current sponsorship signs are displayed at a low height and do not currently detract from the landscape or community values.”

Commercial and sponsorship signs are considered in Sections 3.4 and 3.5 of the Draft Plan. The relevant policies do not exclude the opportunities for mounting commercial and sponsorships signs, but control their placement to manage landscape impacts and conflicts with major event sponsors (the need for sponsorship ‘clean’ venues). For example:

“3.4.2.2 The relevant council will consider approval of the wording, location and content of commercial signs on the reserve, taking into account a social responsibility lens and considering the reserve’s landscape values and the other policies below...

“3.4.2.4 All sponsorship and naming rights agreements at Saxton Field shall be dependent on the ability to deliver a sponsorship ‘clean’ venue where short-term major events rely on the support of another dominant sponsor.

“3.4.2.5 Sponsorship agreements at Saxton Field with sponsors shall be entered into only where their values, practices or products are not in conflict with any other council policy, are for defined periods, and are considered appropriate for a community venue.”

The Draft Plan aims to manage commercial signs more tightly than in the current management plan, but does not exclude the opportunity to raise funds through sponsorship agreements.

**Recommendation:** No change required.

**7. The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have ‘pack-it-in pack-it-out’ policies for non-recyclable waste). Do you support this approach?**

Eleven submitters were positive and 1 submitter gave an equivocal negative response; Mr Robert Cant: “I don’t feel too strongly one way or the other, but I do worry about the reality of this. People will create rubbish and if there are no bins, some will just drop their rubbish. By all means give it a try, but I am not convinced it will work.”

Mrs Lynaire Donaldson gave no binary response but noted: “Sure sounds like a good idea. Please however make sure there are adequate doggie doo stations provided to encourage users to pick up after their dog.”

Sustainability principles are included in Section 3.3 of the Draft Plan and include: “3.3.2.5 Existing concessionaires, licensees and leaseholders shall be encouraged to adopt zero-

waste protocols for products sold or provided within Saxton Field; and new concessions, licences and leases shall incorporate this requirement.”

**Recommendation:** No change required.

**8. Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?**

While most responses were positive (Yes: 8, No: 3), several contained riders. Mrs Julie North submitted: *“Yes - With conditions. I think any organisation providing temporary camping should be doing so without creating excessive landfill - these temporary camps shouldn't be throwing out tents and mattresses after single use. Saxton shouldn't allow that as part of making the area available for camping and it's promoting excessive waste. I also think this should only be permitted if it is a significant revenue generator for Saxton. These events bring in a lot of money - so don't be a charity on this one.”*

And Mr Robert Cant: *“Yes - As a nearby resident, I supported the use of Saxton Field for temporary camping for the Bay Dreams event. It went well and there was no impact on us as neighbours. However, it has potential to go badly wrong if there aren't strict conditions attached to this type of activity. This should be a place where visitors can rest in a safe environment, after enjoying themselves at the main event. I would strongly oppose it becoming an extension of the main event. So Alcohol should not be allowed within the camping environment, and certainly no amplified music.”*

The Nelson Hockey Association gave a negative response, but noted, *“Maybe for large one off events, i.e. Bay Dreams, a one off activity should be allowed especially if at a time when very little sport is being played.”*

The Nelson Marlborough District Health Board did not offer an opinion but submitted: *“However should this occur, NMH recommends that there is strong waste disposal procedures in place to ensure that the littering is minimised. In addition, information about safe drinking water should also be communicated to campers to reduce the risk of waterborne illnesses. Council should ensure that other water sources which are not suitable for drinking are clearly signposted to warn campers that the water is not of drinking quality and should be boiled before use. It is important that information relating to toilet facilities, sewage disposal, litter disposal and drinking water, is effectively relayed to campers in a manner that is easily understood. NMH recommends that an additional policy is added to 4.2.2. in relation to requirements in relation to toilet facilities, sewage and litter disposal and drinking water.”*

The Draft Plan refers to camping in Section 4.2 Exclusive use, events, camping and reserve closure. This refers to the requirement to comply with The Camping-Grounds Regulations 1985. These regulations require compliance with various sanitary provisions, such as (Schedule, Part 2 Water Supply):

*1 There shall be an adequate supply of wholesome and potable water provided to the satisfaction of the local authority.*

*2 There shall be an adequate supply of hot water, provided to the satisfaction of the local authority, to ablution, kitchen, and laundry facilities.*

And (Schedule Part 4 Refuse Disposal):

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

1 Refuse containers shall be provided not more than 50 metres from every camp site.

2 Refuse containers shall be of either a single-use disposable type, or constructed of metal or other materials that are durable and capable of being readily cleaned, and shall have close-fitting lids.

Policy 4.2.2.4 of the Draft Plan states: "Camping may be permitted by the councils on Saxton Field, in consultation with the Saxton Field Committee, where it supports the staging of a significant regional or national event only (that is, it is not an activity in itself), subject to securing a certificate of registration from the NCC. Freedom camping shall not be permitted."

**Recommendation.** No change required unless the Committee considers the provisions of the Camping-Grounds Regulations 1985 to be inadequate in relation to Saxton Field. Policy 4.2.2.4 is considered adequate to limit the scale and type of camping so suit submitters' concerns.

**9. Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?**

There was unanimous support for this component of the Draft Plan. Table Tennis Nelson noted: "Though we would suggest that the consumption of alcohol be extended to 10pm rather than 9pm. Though I expect this to be quite a complex change as I imagine that the rule is to ensure that the neighbourhood is respected with regards to any issues related to alcohol consumption. For us in Table Tennis many players like to have a beer together at the end of a match and we often don't complete play until 9pm."

Mrs Helen Robertson supported the approach but noted that designated smoking areas should be "set aside outside of buildings, i.e. car parks."

Changing the time limit on alcohol consumption on Saxton Field would require amending the NCC Urban Environments Bylaw 225, which is beyond the scope of this process (see Section 4.8 of the Draft Plan).

The Nelson Marlborough District Health Board submitted:

*NMH sees that there is a provision in 4.9.2.2. that the Council works with Health Promotion Agency to install and maintain appropriate Smoke and Vape Free signs at Saxton Field. NMH recommends that Health Promotion Agency (HPA) Is removed and Nelson Marlborough Health is added as it is more common for Councils to work directly with the local health board rather than HPA directly.*

*NMH supports the Councils smoke and vape free policies. NMH understand the need to limit the risk of fires caused by dispersed smoking activity but suggest that this is only a consideration in the case of events which do not allow pass outs. Only in that instance do we support the provision of a designated smoking area. Our suggested amendment for 4.9.2.3 All events held at Saxton Field will be directed to be smoke and vape free. The only exception to this directive is for events which require a designated smoking area because pass outs for the event are not permitted.*

Policy 4.9.2.3 of the Draft Plan states: "All events held at Saxton Field will be directed to be smoke and vape free unless fire risks can be managed by the provision of designated smoking areas, and appropriate conditions shall be included in leases, licences, permits and concessions."

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

**Recommendation:** Consider the NMH recommendation for Policy 4.9.2.3: *"All events held at Saxton Field will be directed to be smoke and vape free. The only exception to this directive is for events which require a designated smoking area because pass outs for the event are not permitted."*

---

**OPEN RESPONSES**


---

**INTRODUCTION**

The Nelson Hockey Association submitted:

*Third paragraph - should include reference to the Hockey complex with its two artificial surfaces (in addition to the Nelson Hockey Softball Pavilion).*

**Recommendation:** Paragraph 3 of the Introduction be amended to state: "Many of our most significant regional sports assets are located on Saxton Field, including the Saxton Cricket Oval, Athletics Oval, Saxton Pavilion (used by cricket, athletics and football), the Nelson Netball Centre, Saxton Stadium, Sports House (Sport Tasman's regional sports administration hub), the Saxton Velodrome, and the Hockey and Softball Pavilion **and two artificial hockey surfaces.**"

**SECTION 3.3 SUSTAINABILITY AND CLIMATE CHANGE**

The Nelson Hockey Association submitted:

*Clause 3.3.2.2 references new builds being designed and constructed with sustainability principles - this item should be expanded to include assessing current facilities for their potential to upgrade/convert to more energy efficient systems if economically feasible.*

**Recommendation:** Policy 3.3.2.2 be amended to state: "New builds on Saxton Field shall be designed and constructed with sustainability principles at the forefront, considering climate change and energy efficiency, including encouraging efficient water and electricity use and, for example, the use of drought-tolerant plant species, **and where feasible retrofitted into existing facilities**".

**SECTION 3.8 LAND ACQUISITION**

The Nelson Hockey Association queries in their submission whether the lease of the transmitter site from Radio NZ was sufficiently secure in the long term, considering the sports facilities built on the land.

**Recommendation:** The current lease was commenced in 2008 and has rights of renewal to 2032 (a 24 year period). There is no indication that the lease will not be renewed beyond 2032 and no current requirement to renegotiate the lease before it expires. No change is recommended.

**SECTION 4.8 ALCOHOL**

The Nelson Marlborough District Health Board submitted:

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

*In regards to Policy 4.8.1.1. NMH recommends the Clause be more specific and recommends the following amendment: "with the approval of NCC and TDC and regulated by appropriately delegated **Council delegated alcohol licensing Officers**". This would ensure that the most relevant council officers regulate the sale and supply of alcohol.*

*In regards to the policies on alcohol, NMH recommends that Policy 4.8.2.1 relating to the sale and supply of alcohol for consumption within the reserves is amended to include requirements for special alcohol licenses. This would provide clarity for readers. NMH supports the Policy 4.8.2.2 about banning the consumption of alcohol near playgrounds and sports grounds.....*

*NMH notes that Policies 4.8.2.3 and 4.8.2.4 are intertwined and recommends that these policies are combined for ease of use. Policy 4.8.2.3 aims to limit the exposure of users of the reserve to alcohol. NMH suggests that this policy is incorporated into 4.8.2.4 by requesting that alcohol consumption is confined to inside the venue's building and attached verandas.*

*NMH recommends that policy 4.8.2.3 and 4.8.2.4 is amended as follows: "Alcohol licenses (On and Club) for the sale of alcohol on Saxton Field shall be limited to sports clubrooms and multi-purpose community buildings and will generally be defined in use or occupation agreements. These agreements shall confine alcohol consumption to the building and attached verandas."*

*NMH supports Policy: 4.8.2.5 The advertising of alcohol shall not be permitted on Saxton Field....*

**Recommendation:** Adopt amended Policy 4.8.1.1 as per submission. Amend Policy 4.8.2.1 to state: "The sale or supply for consumption within the reserve of liquor shall only be permitted **in accordance with an issued alcohol licence** where it is associated with a permitted recreation activity or event, and where the consumption of liquor is ancillary to those activities (that is, it is not an activity in itself). Delete Policies 4.8.2.3 and 4.8.2.4 and replace with, as suggested: "Alcohol licenses (On and Club) for the sale of alcohol on Saxton Field shall be limited to sports clubrooms and multi-purpose community buildings and will generally be defined in use or occupation agreements. These agreements shall confine alcohol consumption to the building and attached verandas."

## SECTION 5.1 DEVELOPMENT OF NEW BUILT FEATURES AND FACILITIES

### Policy 5.2.1.3

The Nelson Rhythmic Gymnastics Club submitted:

*Clause 5.1.2.3: The early completion of the development plan needs to be the top priority of any actions within the Plan so that greater certainty as to the future development is clear for the community and those parties with proposed developments. This will ensure better integrated development occurs and enable progress of developments to meet identified needs. This clause appears to mean an additional facility can be built at Saxton Field even if it is not identified in the Development Plan. This clause is somewhat ambiguous with regard to the "council's L TP budgets", we suggest the word "current" is added to read "council's*

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

current LTP budgets" for clarity for the community that the development has been through the wider prioritisation process of the LTP before it is considered for location at Saxton Field.

The Stoke Bowling Club also submitted:

Clause 5.1.2.3 is critical to our plans for the Club and Bowls in the region to be able to modernise its offering through a new year round facility. The clause states: A revised development plan must be in place for Saxton Field before any additional facility proposals are considered (that is, additional to those facilities identified in the councils' LTP budgets for Saxton Field). The prompt completion of the Development Plan needs to be the highest priority for implementation within the Plan so that our Club can get clarity as soon as possible about the Saxton Field as the location for our new club and regional bowls hub.

**Recommendation:** Policy 5.1.2.3 be amended to read, "A revised development plan must be in place for Saxton Field before any additional facility proposals are considered (that is, additional to those facilities identified in the councils' **approved** LTP budgets for Saxton Field). The process of formulating the revised development plan, where it considers new facilities, will include analysis according to this policy section."

The revised development plan is set as a priority by Policy 5.1.2.3.

#### **Policy 5.1.2.4**

The Nelson Rhythmic Gymnastics Club submitted:

We believe the evolution of Saxton Field needs to address the trend of sharing through creating integrated hubs rather than continue with the cluster approach of separate buildings. The intent is for these facilities to be optimised through attaching additional activity spaces - a consolidation approach that optimises previous investment, particularly in support functions such as social, change and toilet facilities. This approach will reduce the level of investment required and focus that investment in spaces for active participation. It is likely to help address the identified weakness of 'some underutilisation' as identified in the SWOT Analysis. We suggest an additional objective is included that encourages sharing through enabling an integrated hub approach whereby existing buildings are extended with new activity spaces that utilise existing pavilion type facilities that support the actual participation spaces.

Clause 5.1.2.4: This clause is strongly supported in terms of sharing of facilities. The development of Saxton Field has been characterised by a proliferation of standalone buildings reflecting practice of the time. Latest best practice is for consolidation and sharing. Consolidation of activity spaces around a shared pavilion (reception, toilets, change, social spaces and services). There are significant opportunities to attach extensions to existing buildings to create integrated hubs with additional activity spaces optimising past investment in pavilion type buildings.

The proposed Move Centre to accommodate a wide range of activities has identified Saxton Stadium as a key opportunity to embed best practice development through a new umbrella entity and sharing spaces and services through an integrated major extension to this existing hub. The entity will jointly govern, manage, administer and operate the facility for the benefit of its sovereign member organisations and through delivering activity programmes for the

wider community. The new building will be multi-purpose and most activity spaces in the proposed new facility will be multi-purpose.

The Stoke Bowling Club submitted:

*Clause 5.1.2.4 The number of buildings and structures on Saxton Field will be minimised. The duplication of facilities will be avoided by encouraging existing lessees to maximise the use of club facilities and/or to investigate opportunities to share facilities with other groups. We strongly support this clause as we see this as central to our development concept.*

The Draft Plan does not have objectives per se, but includes the Vision for Sports and Events (page 15): "Saxton Field is a role-model for sports clustering, enabling multiple high-quality regional and local sports, and selected national and international events, to operate collaboratively from within the complex."

Policy 5.1.2.4 of the Draft Plan states: "The number of buildings and structures on Saxton Field will be minimised. The duplication of facilities will be avoided by encouraging existing lessees to maximise the use of club facilities and/or to investigate opportunities to share facilities with other groups."

**Recommendation:** Policy 5.1.2.4 be amended to read: "The number of buildings and structures on Saxton Field will be minimised. The duplication of facilities will be avoided by encouraging existing lessees **and new users and development proposals** to maximise the use of **existing** club facilities and/or to investigate opportunities to share **existing and new** facilities with other groups."

#### **Policy 5.1.2.5**

The Nelson Rhythmic Gymnastics Club submitted:

*Clause 5.1.2.5: This clause appears to be unduly restrictive and is contrary to the mix of ownership present on many reserves in Nelson-Tasman and New Zealand as identified in start of section 5.1 three types of buildings on reserve land including Council-owned and leased to a reserve occupier/lessee. There appears to be no explanation or explicit rationale for this clause in the draft Plan including in section 4.3 Use and occupation agreements.*

*This clause also appears to conflict with clause 5.1.2.10 bullet point m) The financial position of the applicant to properly construct and maintain the buildings and structures and ongoing associated costs; This infers ownership by another party other than a council. The Plan should be amended to include this explanation/ rationale or this clause be amended to enable other types of ownership.*

*In addition, the clause needs a qualifying statement added to the effect that these buildings, extensions and structures can be leased to sport and recreation organisations to operate. This will take into account and accommodate the need for certainty of tenure for sport and recreation organisations to operate and deliver their activities. It will also accommodate the emerging trend of a social enterprise investment approach by sport and recreation organisations to improve their sustainability. The lease review will enable the Management Committee and councils to adjust the lease arrangements to meet changes in demand.*

The Stoke Bowling Club also submitted:



## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

*Clause 5.1.2.5 All new buildings, extensions and structures shall be owned by either or both of the councils. We are not sure why this clause is needed and it seems to be in conflict with other statements in the Draft Plan. If the Club were to bring its capital from the sale of its current site to Saxton Field does this mean the Club will in effect be gifting these funds to the Council? This clause should be amended or deleted.*

Policy 5.1.2.5 in the Draft Plan states: "All new buildings, extensions and structures shall be owned by either or both of the councils."

The council's policy for funding facilities at Saxton Field is that the two councils equally fund 80% of the cost of facilities and the sporting/recreational codes who use the facilities have to fundraise for 20% of the costs of the facilities (e.g. clubroom facilities, hockey turf, athletics track, netball courts, etc). The councils require this contribution to ensure that there is a definite need for the facilities and groups are committed to using them. It is made clear that the ownership of the facilities remains with the councils even though these groups fundraise towards them. The users also have to pay for replacement facilities. For example, athletics paid for 20% of the replacement cost of the athletics track in 2019 and Hockey paid 20% of the cost of replacing the hockey turf the year before.

**Recommendation:** Add a preamble to Policy 5.1.2.5: "The councils wish to retain the maximum flexibility in the future use of built facilities on Saxton Field while enabling security of occupation for users. For this reason, councils will aim to be the owner of all built sport and recreation facilities on the Reserve, while entering into suitable lease and other occupation agreements with clubs and other groups. It is expected that the sporting/recreational codes who wish to construct new facilities will have to fundraise for 20% of the costs of those facilities and the councils will contribute the remaining 80%. This applies also to the renewal and replacement of significant assets associated with a facility (such as the athletics track)."

**Policy 5.1.2.5**

The Nelson Rhythmic Gymnastics Club submitted:

*Also consider moving clause 5.1.2.5 to be immediately above clause 5.1.2.9 Where a Council owns the building or structure, the club or organisation shall lease the building and land from the Council. See Section 4.3 Use and occupation agreements. This would cluster these associated clauses together for the ease of the reader.*

**Recommendation:** Relocate Policy 5.1.2.5 as suggested.

**Policy 5.1.2.6**

The Nelson Rhythmic Gymnastics Club submitted:

*Clause 5.1.2.6 e) The sustainability principles applied to the design. This clause is supported. However, sustainability is a broadly used term across many aspects, particularly environmental and financial aspects. This clause should be clarified. In addition, consider adding "and operation" to the clause to broaden consideration to the sustainable operation of the facility. o) The possibility of reserve occupiers establishing jointly administered and multiple purpose buildings or structures; This clause is strongly supported.*

**Recommendation:** Amend Policy 5.1.2.6 e) to state: The **environmental** sustainability principles applied to the design **and operation**;

**Shade and Water**

The Nelson Marlborough District Health Board submitted:

*Nelson Tasman is one of the sunniest regions in the country, therefore NMH encourages NCC & TDC to include sun shade in any play equipment areas and the associated seating area. The provision of drinking fountains in the vicinity providing free easily accessible water in public places is also important. Adequate hydration and shade is important especially in the warmer months. NMH encourages NCC & TDC to use consistent signage on its drinking fountains so they are easy for people to identify. NMH is pleased to see that shade provision is being reviewed. It is pleasing to see that shade sails have recently been put up at the Velodrome. Further consideration of shading (natural or artificial) is encouraged.*

Mr Kerry Hotham submitted:

*There needs to be more sun protection at the track and fields events, for spectators and athletes. Shade cloth over the seating. Too many athletes and supporters are getting burnt. Nelson days over summer are extreme. I believe it is a health and safety concern for all parties involved on the days of events, sunstroke, fatigue, dehydration to athletes, heat exhaustion, we need to look after our, spectators and athletes and all involved. To make it a pleasurable day.*

Mr David Kemp referenced in conversation the requirement for shade and drinking water to encourage casual use by older users and those with disabilities.

The Vision for Casual Recreation (page 16) includes the method: "Seating, shade and water at appropriate distances, with particular consideration for older visitors and for people with disabilities." The Vision for Landscape (page 16) includes the method: "A revised development plan which includes a comprehensive landscape treatment overlay for the entire reserve, providing shade – natural and built – near the right venues..." Policy 3.3.2.6 states: "Drinking fountains will be provided at regular intervals, and any vending services which encourage single-use plastics will be reviewed with a view to their removal or adaptation." Policy 5.1.2.15 states, in relation to the construction of new facilities: "Seating, picnic tables, rubbish bins, play equipment and all other park furniture may be placed with regard to supervision, need, orientation to sun, shelter from wind, views and proximity to access points."

There is no policy relating to consistent signs for drinking fountains for both councils, but this issue is wider than Saxton Field.

**Recommendation:** Policy 5.1.2.15 be amended to state: "Seating, picnic tables, rubbish bins, play equipment and all other park furniture may be placed with regard to supervision, need, orientation to sun, shelter from wind **and sun**, views, and proximity to access points **and drinking water**."

An additional policy to Section 5.1.2 could be added, for example, "The councils may support existing users where they identify the need to develop additional building services which provide shade, water and other community safety and comfort requirements."

**EFFECTS ON NEIGHBOURS**

## Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

Mr Robert Cant submitted in relation to the effects of noise, activities and turf damage associated with circuses and requested that they be confined to an area near the Main Road Stoke entrance; and with noise associated with celebrations associated with large events (Masters Games, Relay for Life) and requested that events be required to cease by 10pm Sunday to Thursday and 11pm Friday and Saturday.

Noise is referenced in Section 3.7 *Cross-boundary issues* of the Draft Plan: 3.7.2.1 "The councils have a responsibility to ensure activities on Saxton Field are in accordance with this Plan and relevant resource management plans." The NCC Urban Environments Bylaw 225 prohibits alcohol consumption on Saxton Field from 9.00 pm on any day to 7.00 am on the following day. Noise control is controlled by separate RMA plans.

Circuses must apply for an occupation agreement as per Section 3.5 *Commercial activities and commercial signs* of the Draft Plan, and a resource consent must be obtained if required (Section 3.5.2.2 h). The Draft Plan does not specify where circuses must be based, but the councils may make a site allocation based on the application.

**Recommendation:** The Draft Plan enables the councils and the Committee to consider a wide range of issues when issuing an occupation agreement, and no changes are recommended.

## APPENDIX 6

The Nelson Hockey Association submitted:

*The proposed new term to be offered states "will generally be five years". We would expect that a new term of lease for the hire of the Hockey facilities (Pavilion and Turfs) would be similar to the existing terms of lease. The Reserves Act 1977 provides for terms not exceeding 33 years for leases of Recreation Reserves for pavilions and for areas where a voluntary organisation has to make substantial expenditure to develop playing fields (Section 54 and Schedule 1). So we are not sure why the Saxton Field Committee would be considering much lesser terms in these circumstances.*

*Buildings and structures usually have a life time minimum of 50 years and as Nelson Hockey has put a huge effort in time, effort and funding into these facilities by our volunteers to provide an international facility we have concerns over this proposal.*

*A five year term would make the running of the hockey/Softball Pavilion and the artificial hockey playing fields non-viable as no securities, loans and fundraising would be able to be secured for such a short term. Has it been considered the time it takes for volunteer members to prepare and go through the rent review process? To negotiate a renewal of lease does not fit with the Hockey Long Term Plan especially when we are looking at funding to maintain, replace/upgrading of the existing facilities over the next 10 years.*

**Recommendation:** Appendix 6 in the Draft Plan be amended to state: "For leases and licences that are due to expire before 2030, the proposed new term to be offered to each lessee will generally be five years depending on review of the new application, **or a roll-over of the current lease period where a substantial long-term asset is involved.**"

---

Draft Saxton Field Reserve Management Plan Submissions Hearing – 10 February 2021

---

**DEVELOPMENT PLAN**

The Nelson Marlborough District Health Board submission included recommendations to audit accessibility considerations (with several quite specific issues), seating, walking and cycling and toilets. These issues have been noted for reference to the revised development plan and for consideration by council staff.

The Nelson Cricket Association detailed the desire for additional facilities at Saxton Oval and the indoor cricket facility.

The Stoke Bowling Club indicated their interest in building a new facility at Saxton Field.

These are considerations for the revised development plan and for the Saxton Field Committee and councils to consider when formal proposals are received. The information in the submissions is available for review when the revised development plan is prepared.

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #24956

**Mrs Julie North**  
Director Foodcom

Julienorth17@gmail.com

127 Queen Street  
Richmond 7020

021531333  
021531333

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	No	Saxton field is a fabulous asset to our region and we should show it off. National and International events bring people to our region which boosts our economy. Plus they are events all locals can attend and enjoy - we need to make this wonderful facility available for wider use, for our own benefit. We can't afford to be close minded with a facility and asset like Saxton. Let's use it to welcome people here - and have a lot more to enjoy ourselves as a result.
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	Absolutely. The walking tracks are lovely and with new residences such as Somerset going up nearby we should make Saxton a focal point for people of all ages to feel welcome and enjoy.
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	Of course

Printed: 15/02/2021 11:51

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	Sounds sensible.
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	No	I think a national approach to this is fine. There are many other places around the region where we can showcase regional stories, so I would consider this a nice to have (if the pockets are deep) not a must have.
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	No	If sponsorship is required to maintain the facility to a high standard then signage is a part of that. We should applaud and support those who are prepared to support Saxton.
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes	With conditions. I think any organisation providing temporary camping should be doing so without creating excessive landfill - these temporary camps shouldn't be throwing out tents and mattresses after single use. Saxton shouldn't allow that as part of making the area available for camping and it's promoting excessive waste. I also think this should only be permitted if it is a significant revenue generator for Saxton. These events bring in a lot of money - so don't be a charity on this one.

Dated: 16/02/2021 11:54

TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	Can you make the entire region smoke and vape free too?? :) Alcohol should be available in a controlled setting for purchase at events under licence.
-----------------------------------	--	-----	--

Printed: 16/02/2021 14:52

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #24957

**Mr Kerry Holtham**  
Rates payer Private

Kerryscottholtham@gmail.com

193 Sandy Bay-Marahau Road Marahau  
Motueka 7197

0277643965  
0277643965

Speaker? True

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes	
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	There needs to be more sun protection at the track and fields events,for spectators and athletes. Shade cloth over the seating. To many athletes and supporters are the getting burnt. Nelson days over summer are extreme. I believe it is a health and safety concern for all parties involved on the days of events.,, sunstroke, fatigue, dehydration to athletes, heat exhaustion, we need to look after our, spectators and athlete's and all involved. To make it a pleasurable day. I hope you take this submissions seriously. Thanks Kerry Holtham.
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	

Printed: 16/02/2021 11:56



	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	No	
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes	

Printed: 15/02/2021 11:55

TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	
-----------------------------------	--	-----	--

Printed: 15/02/2021 11:50

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #25022

**Mrs Lynaire Donaldson**

lynaire.billings@gmail.com

Lobank Place  
7020

021537060  
021537060

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	<p>As a young family we use Saxton Field for recreational cycling and walking regularly and we love it. In particular we use the bmx track and find it a fantastic facility for our young kids (primary, preschool ages). We love the fact that it is a dirt track so that tumbles are not much more than brushing off the dirt, with no bruises or bloody bits! We hope that this facility will be retained with a dirt running surface and if possible enhanced with some signage and minor drainage work. It could do with some minor drainage work to relieve puddles. It would benefit from a sign reminding users to refrain from making their own modifications to the bumps as this can cause hazards, particularly for the younger children. I would be very upset and strongly oppose a concrete or asphalt or similar hard surface to replace the existing bmx track. If a hard surface track is proposed, please retain the existing dirt track. I would think that ACC would also not want the likely increase in injuries and claims with a hard surface.</p> <p>On 15th July 2020 I phoned and sent a service request to NCC regarding these matters including photos of how to relieve puddles. I have not received a response to date. The service request number is SR2023236. I would appreciate if these matters could be considered.</p>
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	

Printed: 16/02/2021 11:57

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	Yes	
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?		Sure sounds like a good idea. Please however make sure there are adequate doggie doo stations provided to encourage users to pick up after their dog.
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	No	Unless it is on a very limited basis such as if a circus was to come then they might need have 10-20 staff people to camp on site for their own security purposes. However a large festival with onsite camping of hundreds of guests would be a definite no. That would be sure to generate many complaints from locals.
TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	

Printed: 16/02/2021 11:57

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #25042

**Mr Mark Nalder**  
President Table Tennis Nelson

tt.nelson@xtra.co.nz

142 Saxton Road East Stoke  
Nelson 7011

02108408652  
02108408652

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes	
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	

Printed: 15/02/2021 11:50

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	No	Table Tennis has operated its own booking system and are happy to continue with this.
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	Yes	
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes	

Printed: 18/02/2021 11:58

TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	Though we would suggest that the consumption of alcohol be extended to 10pm rather than 9pm. Though I expect this to be quite a complex change as I imagine that the rule is to ensure that the neighborhood is respected with regards to any issues related to alcohol consumption. For us in Table Tennis many players like to have a beer together at the end of a match and we often don't complete play until (pm
-----------------------------------	--	-----	--

Printed: 15/02/2021 11:59

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #25053

**Mr Andrew Bunker**

andrewwb@icloud.com

63 Marlborough Crescent  
Richmond 7020

0220641841  
0220641841

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	No	The benefits of the region as a whole have to be taken into account with international events bringing teams and stars that would unlikely be seen if having to travel out of the region or country.
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	

Printed: 16/02/2021 11:50



	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	A Saxton Field web site is vital as so much happens there but being aware of events is difficult so having a Saxton Field events section as well as a booking portal, as an example Central Stags are playing two four day matches and I have not seen anything in the press or web sites advertising to enable people to attend.
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?		Maybe as long as it is not detrimental to the space.
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	Yes	
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes	

Page 41 of 41

TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	
-----------------------------------	--	-----	--

Printed: 16/02/2021 11:50

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #26404

**Mr Robert Cant**

N/A N/A - I am submitting in an individual capacity

robertcant@slingshot.co.nz

111 Saxton Road East Stoke, Nelson  
Stoke, Nelson 7011

+64210401044

+64210401044

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes	In the main, Saxton Field isn't designed for large events where hundreds/thousands of spectators are expected. The one exception would be the cricket. I don't imagine a Black Caps game would be expected to step aside to allow a junior match to take precedent.
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	In recent times a lot of improvement has gone into pedestrian and cycle paths, and I encourage that to continue. People like to run/walk loops, so I'd encourage paths (they may not need to be as wide as the main ones) around the exterior. I'd also suggest identifying courses that could be measured distances (i.e. 5km, 10km) with colour coded lines on paths.
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	With the qualifier that obviously Saxton Field is predominantly an active sporting facility, but by all means enhance the areas that aren't going to be used for sports fields.

Ref: 2020/0000 11-50

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	I don't feel strongly, one way or the other, but a central booking site sounds a good idea.
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	Intepertation panels along the paths would be a good feature.
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	Yes	While I accept some of the sports will want to bring in money from signage, it is starting to become intrusive. Perhaps limit where commercial signage should be located without too much impact (i.e. inside the cricket complex, hockey area, main football field), and leave the rest commercial free.
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	No	I don't feel too strongly one way or the other, but I do worry about the reality of this. People will create rubbish and if there are no bins, some will just drop their rubbish. By all means give it a try, but I am not convinced it will work.
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes	As a nearby resident, I supported the use of Saxton Field for temporary camping for the Bay Dreams event. It went well and there was no impact on us as neighbours. However, it has potential to go badly wrong if there aren't strict conditions attached to this type of activity. This should be a place where visitors can rest in a safe environment, after enjoying themselves at the main event. I would strongly oppose it becoming an extension of the main event. So Alcohol should not be allowed within the camping environment, and certainly no amplified music.

Printed: 18/02/2021 14:50

<p>TDC - Community Development</p>	<p>09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?</p>	<p>Yes</p>	<p>Certainly smoke and vape free, and alcohol should be limited to clubrooms, the cricket facility, and the immediate surrounds.</p>
--	---	------------	--

Printed: 15/02/2021 11:50

**Further comments – Robert Cant – neighbour Saxton Field**

I have answered all the questions, but have a few more comments, having lived as a neighbour of Saxton Field for over a decade. These are relatively minor improvements, and overall, the facility is one the people of Nelson City and Tasman District can be very proud of. We feel privileged to live so close to it.

**Circus Locations**

There seem to be two types of operators – the first is predominantly focussed on acrobatics, and more family orientated. There have been no problems with this circus.

Recently (2019) we had a lot of trouble with the other circus operator. The other operator is not suitable to be established at the circus green location. Not sure of the operator, but it has “Adrenalin” in bright lights at the top of the tent. The music was very loud, until about 10pm every night for a month. The circus finale involved trail bikes riding through the tent. All very exciting, but to do a loop allowing the bikes to ride through the tent multiple times they were riding along/near the footpath on Saxton Road. On one occasion after a matinee show they were riding through the cycle underpass for a bit of fun. The grounds were very badly damaged after this circus left.

I lobbied NCC at the time, and received a welcome visit from a Senior Manager to apologise. That was appreciated. I do want to lobby to have recorded in the management plan that Circuses be established at the Main Road Stoke entrance. (furthest possible location from residential homes).

**Circus Green area for Cricket.**

In past years we’ve occasionally seen children’s cricket based around the artificial pitch. Fantastic!!

This year we’ve seen some adult cricket – which I enjoyed watching too. However, when we saw a cricket ball despatched onto Saxton Road on the full, my instinct is to mention it. That ground is quite small for adult play. I’d love to see kids use it every week, but please consider the risks of allowing adults to use it. This doesn’t need recording in the plan. More an operational matter.

**Amplified Music**

I accept there is a place for music to accompany events like Cricket, and there might be a need to hold Opera in the Park at Saxton from time to time.

What I don’t like is people turning Saxton Field into a nightclub, just to bring in money – i.e. it has nothing to do with the particular event taking place.

The “Masters Games” (when it was in Nelson) basically set up a nightclub in a tent not far from residential homes. While the organisers made reasonable steps to minimise the impact, fundamentally a big tent where people are intending to dance and drink is not appropriate. This is a residential neighbourhood.

I’m not a fan of the netball club renting out their rooms for 21<sup>st</sup> and the like. At times (very occasionally) music has kept us awake. The 24 hour “Relay for Life” fund-raiser played Music the whole 24 hours and was intrusive. I was pleased to see it move to the A&P grounds.

The plan should authorise amplified music only where it is integral the event, but not as a means of revenue for clubs etc. If it does get authorised, it should cease by 10pm Sunday – Thursday, or 11pm Friday/Saturday.

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #26542

**Ms Heather Farmer**

littleh99@hotmail.com

22D Tudor Street  
Motueka 7120

02102690297  
02102690297

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	No	<p>This is a great facility which is under utilized and should be hosting both national and international sporting events. For the 2019/20 season, only one Twenty20 fixture and nothing for the 2020/21 season not to mention being excluded from the Women's world cup in 2022. University Oval in Dunedin is hosting a game and their facility can only hold 3500 people. These events help the local economy and Nelson (like the Coromandel) is a summer destination. Sporting events bring in people. It can only be a win/win for the area in terms of domestic spending.</p> <p>It costs money to keep these facilities going but if you are able to host more events, then it makes it more worthwhile than having the facility and hardly using it. You still have to pay for it regardless.</p>
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	No	<p>I don't really understand why so much money was spent on a concrete outdoor cycling track when we already have two world class indoor cycling velodromes in the country. It obviously wasn't built so it could host events? If you want to go and ride a bike, then get out and ride it. You don't really need a special place to learn to ride a bike as I'm sure most of us learnt to ride in a local park or something like that. I am also a keen cyclist and would love to go and watch an international cycling event but I would have to go to either Invercargill or Cambridge if I wanted to do that. The velodrome is unable to host events of any kind. We have plenty of safe outdoor areas where people can walk and bike.</p>
TDC -	03 The Draft	Yes	

Community Development	Plan puts more focus on enhancing Saxton Field's landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	No	Big events require sponsorship. Advertising and promotion is how these events are able to be held. The money has to come from somewhere
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	Having been to previous large events, Nelson is very good at being sustainable with regards to waste and recycling
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport	Yes	

Printed: 15/02/2021 13:03



	and cultural events, but not as an activity by itself?		
TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	

Printed: 15/02/2021 10:00

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #26550

**Helen Robertson**  
Board Member Nelson Hockey Association

helenlr@xtra.co.nz

Saxton Field Stoke  
Nelson

0272667533  
0272667533

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	No	As Nelson Hockey has hosted international and national fixtures and tournaments over the years at the hockey facility we realise the financial contribution these tournaments bring to the Nelson/Tasman Region especially for Accommodation facilities, Motels, Hotels, Restaurants, Retail and Tourism sectors. These types of events are organised well in advance (usually at least a year ahead) and this enables the local and regional sporting fixtures to work around these events.
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	On the proviso that the prime use is for sport and recreation. Some of the sporting codes require further space and extra walking and cycling areas may inhibit this. Accessibility for all users appears to be currently in place for existing facilities.
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	We support more of this on the basis that the main focus is on providing sporting and recreational facilities

Printed: 15/02/2021 12:00

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	No	Perhaps a centralised calendar to enable sporting/recreational codes to update with forthcoming events or when their particular facility is free for use by others. All current sporting codes at Saxton Field have their own booking system to enable them to run and organise their own competitions which are operating over the summer, winter and in between which is available for their members. Due to H&S considerations, Nelson Hockey are required to have staff on site when the turfs are being used and this means that there is limited flexibility around available times as staff need to roster their time around hireage times.
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	These could be displayed at the entrances to Saxton Field, in car parking areas or where there is seating.
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	Yes	With limitations to commercial signs but not to sponsorship signs as they provide a valuable income to sporting codes. There needs to be general guidelines, like facing internally. The majority of current sponsorship signs are displayed at a low height and do not currently detract from the landscape or community values.
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major	No	There are plenty of camping grounds in and around the Nelson/Tasman Region that are underutilised. Providing public transport to and from these camping grounds to a major event would be more beneficial as there would then be less traffic to manage in and around Saxton Field.

Printed: 15/02/2021 10:00

	regional and national sport and cultural events, but not as an activity by itself?		Maybe for large one off events, i.e. Bay Dreams, a one off activity should be allowed especially if at a time when very little sport is being played.
TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	Each facility should be smoke and vape-free, but designated areas could be set aside outside of buildings and facilities, i.e. car parks. Happy with controlling the sale and consumption of alcohol as proposed in the Draft Plan.

Printed: 16/02/2021 12:00

**Comments on specific parts of proposed Saxton Field Management Plan;**

**Introduction (Pg 7)** Third paragraph – should include reference to the Hockey complex with its two artificial surfaces (in addition to the Nelson Hockey Softball Pavilion).

**2 Vision for Saxton Field, Casual Recreation (pg 16)**, eighth bullet point – support more use of the Hockey turfs by other codes and schools, particularly during the day when its under-utilised. Any activities would need to be worked around the hockey programme.

**3.3 Sustainability and Climate Change (pg 21)** – clause 3.3.2.2 references new builds being designed and constructed with sustainability principles – this item should be expanded to include assessing current facilities for their potential to upgrade/convert to more energy efficient systems if economically feasible.

**3.8 Land Acquisition (pg27)** – while this section expresses the intention to pursue acquisition of the land from RNZ, should this prove to be unattainable, then it would be desirable to obtain a longer term tenure from RNZ over areas that are included within the boundaries of the areas occupied by sporting codes' facilities (e.g. within the fenced hockey complex).

**Comments on Appendix 6: Existing and contemplated leases and licences (pg 78)**

The proposed new term to be offered states “will generally be five years”. We would expect that a new term of lease for the hire of the Hockey facilities (Pavilion and Turfs) would be similar to the existing terms of lease.

The Reserves Act 1977 provides for terms not exceeding 33 years for leases of Recreation Reserves for pavilions and for areas where a voluntary organisation has to make substantial expenditure to develop playing fields (Section 54 and Schedule 1). So we are not sure why the Saxton Field Committee would be considering much lesser terms in these circumstances.

Buildings and structures usually have a life time minimum of 50 years and as Nelson Hockey has put a huge effort in time, effort and funding into these facilities by our volunteers to provide an International facility we have concerns over this proposal.

A five year term would make the running of the Hockey/Softball Pavilion and the artificial hockey playing fields non-viable as no securities, loans and fundraising would be able to be secured for such a short term.

Has it been considered the time it takes for volunteer members to prepare and go through the rent review process?

To negotiate a renewal of lease does not fit with the Hockey Long Term Plan especially when we are looking at funding to maintain, replace/upgrading of the existing facilities over the next 10 years.

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #26551

**Mrs Robyn Semaine**  
Administration Nelson Rhythmic Gymnastics Club

Nelsonrgclub@gmail.com

44 Lord Auckland Road Wakefield  
Wakefield 7025

02723869999  
02723869999

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes	
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	

Printed: 16/02/2021 12:04

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	No	
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	No	

Dated: 16/02/2021

TDC - Community Development	09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?	Yes	
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes	Please find attached a Saxton Field Reserve Management Plan submission by myself for Gymnastics Nelson and on behalf of Maxine Noar for Exectrix Cheersports and Robyn Semaine for Nelson Rhythmic Gymnastics Club. managergni39@gmail.com

Printed: 16/02/2021 12:04



## **Draft Saxton Field Reserve Management Plan – Submission**

### **Introduction**

Gymnastics Nelson, Electrix Cheersports and Nelson Rhythmic Gymnastics Club are investigating the feasibility of developing a new regional hub facility. The concept has evolved into a multi-purpose facility for a wider range of human movement disciplines currently called the 'Move Centre'. Most of the activity that will occur in the Move Centre will be as described in the draft plan as informal sport, recreation and play. This is the growth area for participation in physical activity. Formal sport and performance pathways will still be an important component of activity in the proposed facility.

Our three organisations have reviewed the draft Saxton Field Reserve Management Plan through the lens of locating the new facility development within Saxton Field. We have accordingly focused on the aspects of the Plan that impact on the ability of the to locate, construct, govern and operate the Move Centre at Saxton Field.

### **Feedback on the draft Reserve Management Plan**

Overall, the Plan is comprehensive and in general is well written and well-constructed.

### **Vision**

We support the vision statement and the focus on delivering community benefits. Two of these areas of benefit or value identified in the draft Plan align with the vision for the proposed Move Centre in providing increased participation opportunities in formal and informal sport, recreation and play for the community in a regional level facility.

### **Objectives**

#### **Sport and Recreation**

The Objectives are supported. The first objective states that *Saxton Field is based on a collaborative and inclusive sports clustering model.*

We believe the evolution of Saxton Field needs to address the trend of sharing through creating integrated hubs rather than continue with the cluster approach of separate buildings. The intent is for these facilities to be optimised through attaching additional activity spaces – a consolidation approach that optimises previous investment, particularly in support functions such as social, change and toilet facilities. This approach will reduce the level of investment required and focus that investment in spaces for active participation. It is likely to help address the identified weakness of 'some underutilisation' as identified in the SWOT Analysis.

We suggest an additional objective is included that encourages sharing through enabling an integrated hub approach whereby existing buildings are extended with

new activity spaces that utilise existing pavilion type facilities that support the actual participation spaces.

This approach of an integrated hub is central to the current feasibility work we are undertaking for the Move Centre which has the potential to be attached to an existing building at Saxton Field.

### **Section 5.1 Buildings and Structures**

The general thrust of this section is supported.

A criteria based approach to assessing merits of proposed development is supported. However, there are some concerns with the current policy statements in their present form and these are described below with some suggested solutions.

#### **Clause 5.1.2.3**

*A revised development plan must be in place for Saxton Field before any additional facility proposals are considered (that is, additional to those facilities identified in the councils' LTP budgets for Saxton Field).*

The early completion of the development plan needs to be the top priority of any actions within the Plan so that greater certainty as to the future development is clear for the community and those parties with proposed developments. This will ensure better integrated development occurs and enable progress of developments to meet identified needs.

This clause appears to mean an additional facility can be built at Saxton Field even if it is not identified in the Development Plan. This clause is somewhat ambiguous with regard to the "council's LTP budgets", we suggest the word "current" is added to read "council's current LTP budgets" for clarity for the community that the development has been through the wider prioritisation process of the LTP before it is considered for location at Saxton Field.

#### **Clause 5.1.2.4**

*The number of buildings and structures on Saxton Field will be minimised. The duplication of facilities will be avoided by encouraging existing lessees to maximise the use of club facilities and/or to investigate opportunities to share facilities with other groups.*

This clause is strongly supported in terms of sharing of facilities. The development of Saxton Field has been characterised by a proliferation of standalone buildings reflecting practice of the time. Latest best practice is for consolidation and sharing. Consolidation of activity spaces around a shared pavilion (reception, toilets, change, social spaces and services). There are significant opportunities to attach extensions to existing buildings to create integrated hubs with additional activity spaces optimising past investment in pavilion type buildings.

The proposed Move Centre to accommodate gym sports and allied activities has identified Saxton Stadium as a key opportunity to embed best practice development through a major extension to this existing hub complex.

**Clause 5.1.2.5**

*All new buildings, extensions and structures shall be owned by either or both of the councils.*

This clause appears to be unduly restrictive and is contrary to the mix of ownership present on many reserves in Nelson-Tasman and New Zealand as identified in start of section 5.1 three types of buildings on reserve land including *Council-owned and leased to a reserve occupier/lessee*. There appears to be no explanation or explicit rationale for this clause in the draft Plan including in section 4.3 Use and occupation agreements.

This clause also appears to conflict with clause 5.1.2.10 bullet point *m) The financial position of the applicant to properly construct and maintain the buildings and structures and ongoing associated costs;*

This infers ownership by another party other than a council.

**The Plan should be amended to include this explanation/ rationale or this clause be amended to enable other types of ownership.**

In addition, **the clause needs a qualifying statement added** to the effect that these buildings, extensions and structures can be leased to sport and recreation organisations to operate. This will take into account and accommodate the need for certainty of tenure for sport and recreation organisations to operate and deliver their activities. It will also accommodate the emerging trend of a social enterprise investment approach by sport and recreation organisations to improve their sustainability. The lease review will enable the Management Committee and councils to adjust the lease arrangements to meet changes in demand.

**Also consider moving clause 5.1.2.5** to be immediately above clause **5.1.2.9** *Where a Council owns the building or structure, the club or organisation shall lease the building and land from the Council. See Section 4.3 Use and occupation agreements.*

This would cluster these associated clauses together for the ease of the reader.

**Clause 5.1.2.6**

*e) The sustainability principles applied to the design*

This clause is supported. However, sustainability is a broadly used term across many aspects, particularly environmental and financial aspects. This clause should be clarified.

In addition, consider adding "*and operation*" to the clause to broaden consideration to the sustainable operation of the facility.

*o) The possibility of reserve occupiers establishing jointly administered and multiple purpose buildings or structures;*

This clause is strongly supported. The proposed Move Centre to accommodate a wide range of activities has identified Saxton Stadium as a key opportunity to embed best practice development through a new umbrella entity and sharing spaces and services through an integrated major extension to this existing hub. The entity will jointly govern, manage, administer and operate the facility for the benefit of its sovereign member organisations and through delivering activity programmes for the wider community. The new building will be multi-purpose and most activity spaces in the proposed new facility will be multi-purpose.

Thank you for considering the above submission.

## Submission Summary

Draft Saxton Field Reserve Management Plan - Submission #26556

**Mr Peter Bramley**  
Nelson Marlborough District Health Board

peter.bramley@nmhs.govt.nz

Nelson

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	10 Do you have any comments?		See attachment
TDC - Community Development	10 Do you have any comments?		Gaylene Corlett Gaylene.corlett@nmdhb.govt.nz

Printed: 15/02/2021 10:05



**Nelson City Council &  
Tasman District Council  
Saxton Field Reserve  
Management Plan review**

**10 December 2020**

For more information please contact:  
Jane Murray  
NMDHB Public Health Service  
Email: [jane.murray@nmdhb.govt.nz](mailto:jane.murray@nmdhb.govt.nz)  
Phone: (03) 543 7805

**Submitter details**

1. Nelson Marlborough Health (Nelson Marlborough District Health Board) (NMH) is a key organisation involved in the health and wellbeing of the people within Te Tau Ihu. NMH appreciates the opportunity to comment from a public health perspective on the Nelson City Council (NCC) & Tasman District Council (TDC)'s Saxton Field Reserve Management Plan review.
2. NMH makes this submission in recognition of its responsibilities to improve, promote and protect the health of people and communities under the New Zealand Public Health and Disability Act 2000 and the Health Act 1956.
3. This submission sets out particular matters of interest and concern to NMH.

**General comments**

4. NMH endorses the Draft Plan. Saxton Field is critically important community asset where people of all ages can meet and recreate. Providing attractive urban green space may encourage people to spend more time outdoors and facilitate physical activity. In particular, many older people find it very difficult to maintain moderate levels of physical activity; therefore, it is important to provide green spaces that encourage older people to be active. Studies of green spaces and health have demonstrated stronger evidence for mental health benefits, for stress reduction and cognitive development in children.<sup>1</sup> NMH supports the vision for Saxton field as a place where "the regional community comes together to play sport and for recreation. It is an inclusive environment for everyone."

**Specific Comments**

5. **Question 1: Local events have priority over national and international sports fixtures**

NMH supports local events being given priority over larger fixtures. Saxton is the home to a wide range of grass-root sports from primary school children to senior events. The priority should be given to locals having easy access to sport activities. This has significant physical and mental health benefits. If larger events are prioritised, and local events are often cancelled as a result then there is a concern that people will disengage from sport. Therefore it is important that local events are prioritised.

6. **Question 2: More focus on casual recreation, improved wayfinding and accessibility**

NMH supports the Draft Plan which gives consideration to passive recreation, including walking and cycling, more drinking-water fountains, and seating for older visitors and for people with disabilities, improved wayfinding and addressing issues of interest to Te Tau Ihu iwi, particularly with regard to the reserve's natural values.

<sup>1</sup> [https://www.euro.who.int/data/assets/pdf\\_file/0005/321971/Urban-green-spaces-and-health-review-evidence.pdf?ua=1](https://www.euro.who.int/data/assets/pdf_file/0005/321971/Urban-green-spaces-and-health-review-evidence.pdf?ua=1)

*Accessibility*

NMH is pleased to see that there are specific policies regarding accessibility in the Plan (5.4.1.1)

NMH would like to see an audit undertaken of the pathways across Saxton in relation to accessibility. Whilst there are substantial footpaths across the complex, there are sections which are difficult for pedestrians. Here are examples:

- a) There is a lack of pathway between Harakeke Green/ Saxton Pond and the Velodrome. This makes access difficult for small children wishing to bike/scoot to Velodrome.
- b) The footpath adjacent to the Junior football field has a short pathway across to road (opposite the Football club rooms) but there is no corresponding path for pedestrians between the Clubrooms and the road itself so pedestrians need to walk across the carpark.
- c) By the playground, the footpaths don't match user desire lines.
- d) There is a tree in need of arborist's attention which often obscures the footpath between the playground and the carpark.

NMH recommends that an audit is undertaken and programme of works is undertaken to improve accessibility across the site.

*Sun protection and water*

Nelson Tasman is one of the sunniest regions in the country, therefore NMH encourages NCC & TDC to include sun shade in any play equipment areas and the associated seating area. The provision of drinking fountains in the vicinity providing free easily accessible water in public places is also important. Adequate hydration and shade is important especially in the warmer months. NMH encourages NCC & TDC to use consistent signage on its drinking fountains so they are easy for people to identify.

NMH is pleased to see that shade provision is being reviewed. It is pleasing to see that shade sails have recently been put up at the Velodrome. Further consideration of shading (natural or artificial) is encouraged.

*Seating*

Seating has been raised as an issue. The number and quality of seating is important because it gives people a place to rest and socialise. Seating spaces need to have a plain design and be easily recognised as chairs to help those people with sight impairments and dementia.<sup>2</sup> Public benches need to include a centre handrail so that people can easily get in and out of seats.

<sup>2</sup> Alzheimer's Australia Vic (2016) *Creating Dementia-friendly communities: A toolkit for local government* Commonwealth and Victoria Government's Home and Community Care program  
<https://www.fightdementia.org.au/files/NATIONAL/documents/Dementia-friendly-communities-toolkit-for-local-government.pdf>



*Pedestrian and cycling facilities.*

It is great to see that there has been an emphasis on increasing wayfinding and recreation routes for walking and cycling, In addition it would be great to see the number of cycle parks and end of ride facilities increased across all the key sites at Saxton.

NMH supports initiatives to improve connections with public transport. Saxton is on a major commuting route and roads around Saxton can be congested at times, improving public transport options would provide Saxton users with greater transport choices and make the site more accessible.

NMH supports the provision of lighting to facilitate cycling and pedestrian usage of the reserve.

*Toilets*

Consideration needs to be given the number of toilets on the site. Saxton is used by a great number of people throughout the day but some of the toilets on site are not always open. Wayfinding maps that show toilets would be beneficial.

**7. Question 3: More focus on enhancing natural and cultural values**

NMH supports enhancing the natural and cultural values of Saxton by enabling biodiversity and improving waterway health as well as enabling Te Tau Iwi to perform the roles of kaitiakitanga. NMH supports the adoption of sustainable management practices for waterways, including avoiding or limiting the use of herbicides and other chemicals.

**8. Question 6: More focus on limiting commercial and sponsorship signs to maintain visual values**

NMH does not have a position on commercial and sponsorship signs (other than Alcohol advertisements) at Saxton however consideration could be given providing space for community notices that promote health and wellbeing messages.

NMH has made comments regarding alcohol marketing below (Question 9).

**9. Question 7: Implementing sustainability principles**

NMH supports the implementation of sustainability principles at Saxton Field (e.g. encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste).

**10. Question 8: Temporary Camping allowed with major regional and national events**

NMH does not have a position on temporary camping at Saxton however should this occur, NMH recommends that there is strong waste disposal procedures in place to ensure that the littering is minimised. In addition, information about safe drinking water should also be communicated to campers to reduce the risk of waterborne illnesses. Council should ensure that other water sources which are not suitable for drinking are clearly signposted to warn campers that the water is not of drinking quality and should be boiled before use. It is important that information relating to toilet facilities, sewage disposal, litter disposal and drinking water, is effectively relayed to campers in a manner that is easily understood.

NMH recommends that an additional policy is added to 4.2.2. in relation to requirements in relation to toilet facilities, sewage and litter disposal and drinking water.

**11. Question 9: Alcohol controls (A) and the retention of Smoke free & Vapefree status (B)**

*Alcohol controls*

In general, NMH supports the proposed controls on alcohol. Included in this submission are some recommendations to make the controls more robust.

In regards to *Policy 4.8.1.1*. NMH recommends the Clause be more specific and recommends the following amendment: "*with the approval of NCC and TDC and regulated by appropriately delegated Council delegated alcohol licensing Officers*". This would ensure that the most relevant council officers regulate the sale and supply of alcohol.

In regards to the policies on alcohol, NMH recommends that *Policy 4.8.2.1* relating to the sale and supply of alcohol for consumption within the reserves is amended to include requirements for special alcohol licenses. This would provide clarity for readers.

NMH supports the *Policy 4.8.2.2* about banning the consumption of alcohol near playgrounds and sports grounds. Exposure to the consumption of alcohol leads to the normalising of drinking alcohol. An increase in the number of environments where alcohol is available leads to the increasing acceptance of alcohol in every situation. For this reason it is important to ensure that the advertising, promotion or consumption of alcohol is not permitted in playground areas and other play and activity areas including sports grounds frequented by children and youth up to 18 years of age.

NMH notes that *Policies 4.8.2.3* and *4.8.2.4* are intertwined and recommends that these policies are combined for ease of use. *Policy 4.8.2.3* aims to limit the exposure of users of the reserve to alcohol. NMH suggests that this policy is incorporated into *4.8.2.4* by requesting that alcohol consumption is confined to inside the venue's building and attached verandas.

NMH recommends that *policy 4.8.2.3* and *4.8.2.4* is amended as follows: *Alcohol licenses (On and Club) for the sale of alcohol on Saxton Field shall be limited to sports clubrooms and multi-purpose community buildings and will generally be defined in use or occupation agreements. These agreements shall confine alcohol consumption to the building and attached verandas.*

NMH supports *Policy: 4.8.2.5* *The advertising of alcohol shall not be permitted on Saxton Field*. Exposure to advertising in the form of alcohol sponsorship can influence drinking behaviours. The He Ara Oranga report of the Mental Health and Addictions Inquiry spoke of people and communities calling for decisive action to limit the sale and promotion of

alcohol particularly around children and young people. Alcohol (including its promotion) was identified as undermining many aspects of wellbeing and mental health.<sup>3</sup>

A 2016 systematic review assessing the evidence on the relationship between alcohol sports sponsorship and alcohol consumption found that of seven studies identified, all indicated that exposure to alcohol sports sponsorship is associated with increased levels of consumption and risky drinking amongst schoolchildren and sportspeople.<sup>4</sup> The majority of New Zealanders support restrictions on alcohol advertising that can be seen or heard by young people. The 2016 Health and Lifestyles Survey found 80% of New Zealanders in favour of increasing restrictions on alcohol advertising or promotion seen or heard by people under 18, while 68% supported banning alcohol-related sponsorship of events that people under 18 may attend.<sup>5</sup>

The evidence demonstrating the harm from alcohol advertising has been previously reviewed by the New Zealand Law Commission and the Ministerial Forum for Alcohol Advertising and Sponsorship in their extensive reports on alcohol related harm in New Zealand. To limit harm to children these reports recommended a reduction of youth exposure to sponsorship and advertising of alcohol.<sup>6,7</sup> Exposure to alcohol marketing can result in young people drinking earlier in their lives, and drinking larger amounts of alcohol.<sup>8,9</sup>

#### **B. Smoke and vape-free**

NMH sees that there is a provision in 4.9.2.2. that the Council works with Health Promotion Agency to install and maintain appropriate Smoke and Vape Free signs at Saxton Field. NMH recommends that Health Promotion Agency (HPA) is removed and Nelson Marlborough Health is added as it is more common for Councils to work directly with the local health board rather than HPA directly.

NMH supports the Councils smoke and vape free policies. NMH understand the need to limit the risk of fires caused by dispersed smoking activity but suggest that this is only a

<sup>3</sup> Mental Health and Addiction Inquiry. 2018 *He Ara Oranga: Report of the Government Inquiry into Mental Health and Addiction*. <https://mentalhealth.inquiry.govt.nz/assets/Summary-reports/He-Ara-Oranga.pdf> (accessed Aug 20, 2019).

<sup>4</sup> Wagenaar, A. C., Salois, M. J., & Komro, K. A. (2009). *Effects of beverage alcohol price and tax levels on drinking: a meta-analysis of 1003 estimates from 112 studies*. *Addiction*, 104(2), 179–190

<sup>5</sup> Health Promotion Agency. (2018) *Alcohol-related attitudes overtime; Results from the Health and Lifestyles Survey*. <https://www.hpa.org.nz/research-library/research-publications/alcohol-related-attitudes-over-time-infographic> (accessed Aug 20, 2019).

<sup>6</sup> New Zealand Law Commission. 2010 *Alcohol in our lives: curbing the harm*. Wellington; NZ

<sup>7</sup> Ministerial Forum on Alcohol Advertising and Sponsorship. 2014 *Ministerial Forum on Alcohol Advertising and Sponsorship: Recommendations on alcohol advertising and sponsorship*.

<sup>8</sup> Jernigan D, Noel J, Landon J, Thornton N, Lobstein T. 2017. *Alcohol marketing and youth alcohol consumption: a systematic review of longitudinal studies published since 2008*. *Addiction*; 112: 7–20.

<sup>9</sup> Anderson P, de Bruijn A, Angus K, Gordon R, Hastings G. 2009 *Impact of alcohol advertising and media exposure on adolescent alcohol use: a systematic review of longitudinal studies*. *Alcohol*; 44: 229–43.

consideration in the case of events which do not allow pass outs. Only in that instance do we support the provision of a designated smoking area. Our suggested amendment for 4.9.2.3 *All events held at Saxton Field will be directed to be smoke and vape free. The only exception to this directive is for events which require a designated smoking area because pass outs for the event are not permitted.*

**Conclusion**

12. NMH thanks the NCC & TDC for the opportunity to feedback into the Saxton Field Reserve Management Plan review.

Yours sincerely



Peter Bramley  
**Chief Executive**  
peter.bramley@nmhs.govt.nz

## Submission Summary

### Draft Saxton Field Reserve Management Plan - Submission #26557

**Mr Brent Maru**  
Sport Tasman

admin@sporttasman.org.nz

Richmond

035463302  
035463302

Speaker? True

Department	Subject	Opinion	Summary
TDC - Community Development	01 The Draft Plan proposes that local and regional sport, recreation and cultural events will generally have priority over national and international sports fixtures. Do you support this approach for Saxton Field?	Yes	Yes, agree that local and regional use will generally have priority, however clear process and policy to allow for strategic international events to be accommodated is important. Major events bring a region-wide benefit economically but also act to inspire participation. Saxton Stadium currently has a policy in place in terms of limiting the amount of displacement that can occur annual to regular users.
TDC - Community Development	02 More focus is being given to the provision of facilities and services for casual recreation, such as walking and cycling and improving wayfinding and accessibility for all users. Do you agree?	Yes	Improved wayfinding will enhance the use of Saxton Field as a destination for casual/informal activity recreation. Enhancing cycle and walkway access with the vast open space for walking and play provides unlimited opportunities to further encourage informal recreation across Saxton Field
TDC - Community Development	03 The Draft Plan puts more focus on enhancing Saxton Field's	Yes	Saxton Field is a regional taonga and to enhance and celebrate the natural and cultural values of the landscape is important. The outcome of sport and active recreation is improved wellbeing, holistically this must include environment and culture

Printed: 16/02/2021 10:07

	landscape, natural and cultural values. Do you support this proposal?		
TDC - Community Development	04 Do you feel there is a need to develop a more centralised single booking portal for all fields and facilities?	Yes	As managers of Saxton Stadium we believe that a centralised booking system is the first step and that a single management approach across Saxton Field is now needed
TDC - Community Development	05 Should there be more focus on interpreting local and regional stories and cultural values at Saxton Field?	Yes	The vast landscape allows the opportunity for regional stories to be told across Saxton Field
TDC - Community Development	06 Do you support limiting commercial and sponsorship signs to maintain landscape values at Saxton Field and to minimise a commercial atmosphere?	Yes	Support control rather than limiting. Commercial support for sport and active recreation is essential to ensuring access to activities is affordable. Partnerships between codes and business should be recognised, however needs to be balanced so that we do not reach saturation of signage overload
TDC - Community Development	07 The Draft Plan proposes to implement sustainability principles at Saxton Field (eg encouraging events to have 'pack-it-in pack-it-out' policies for non-recyclable waste). Do you support this approach?	Yes	
TDC - Community Development	08 Do you think temporary camping should be allowed when it is associated with major regional and national sport and cultural events, but not as an activity by itself?	Yes	As a last resort and where this can be managed. Previously Bay Dreams utilised a portion of Saxton Field for camping and this was well managed with no adverse effects on Saxton Field

Printed: 18/02/2021 10:07

<p>TDC - Community Development</p>	<p>09 Do you agree with keeping Saxton Field smoke and vape-free and controlling the sale and consumption of alcohol as proposed in the Draft Plan?</p>	<p>Yes</p>	
<p>TDC - Community Development</p>	<p>10 Do you have any comments?</p>		<p>Saxton Field is an iconic example of what can be achieved through a string vision, partnerships and collaboration. What we have as a region should be celebrated and shows what can be achieved when NCC, TDC and the community work together. Over the years various developments have occurred which has resulted in various leases, occupation agreements that are all individual and independent. Whilst this acknowledges the work and effort of each organisation the ability to have a wider understanding of what exactly occurs across Saxton Field and when is very difficult to ascertain. Whilst a centralised booking system will assist to address what happens, Sport Tasman believes that an overall management solution across Saxton Field will be able to assist in programme not just what happens but also take into account when it happens and as such minimising stress as well as maximising opportunities for all of Saxton Field.</p> <p>Sport Tasman supports the four key ideas proposed within the consultation document and believes these reflect the community engagement workshops that occurred in preparation for the review of this Reserves Management Plan.</p>

Dated: 16/02/2021 10:07

## Submission Summary

Draft Saxton Field Reserve Management Plan - Submission #26558

**Dr Atholl Campbell**  
Stoke Bowling Club

athollgme@outlook.com

Stoke

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	10 Do you have any comments?		See attached

Printed: 15/02/2021 12:07



**Tara Fifield**

**From:** Saxton Field Management Plan <info@saxtonfield.nz>  
**Sent:** Monday, 14 December 2020 4:10 pm  
**To:** Tara Fifield  
**Subject:** FW: Submission - Stoke Bowling Club

**From:** kakengard@outlook.com <kakengard@outlook.com>  
**Sent:** Wednesday, 9 December 2020 3:40 PM  
**To:** info@saxtonfield.nz  
**Subject:** Submission - Stoke Bowling Club

Saxton Field draft Reserve Management Plan

Submission by the Stoke Bowling Club.

**Background**

The Stoke Bowling Club is looking to modernise its facility provision through developing an indoor artificial green facility in addition to 2 outdoor greens and a clubhouse. Our current site is not suitable for this development. The Club is investigating the feasibility of developing the new facility at Saxton Field as a preferred option where we could partner with an existing clubhouse so we can focus funds from the sale of our current site to developing the greens and indoor facility. This would be a regional facility for Bowls.

**Views on the draft Plan**

We have reviewed the draft Saxton Field Reserve Management Plan with a view to locating the new facility within Saxton Field. Overall, we think the draft Plan is a well thought out document.

**Vision**

The Club supports the vision. Our vision for the proposed new facility for Bowls meshes well with the vision in providing more participation with the new year round facility both for formal and informal sport/recreational use delivering community benefits. Saxton Field has tended to focus on sports with a strong youth focus, including bowls in the future will strengthen the multi-generational aspect of the benefits from the park and its facilities. The growing older adult population, particularly in the Stoke-Richmond area needs to benefit more from Saxton Field. Bowls also will broaden the range of activities to be more inclusive for those in the community with some form of disability.

**SWOT Analysis**

We have noted that the SWOT analysis states under *Opportunities* that there are *underdeveloped sites and still got space to expand* and these opportunities include *new sports*. The Club agrees with this assessment.

**Clause 5.1.2.3 is critical to our plans** for the Club and Bowls in the region to be able to modernise its offering through a new year round facility. The clause states:

*A revised development plan must be in place for Saxton Field before any additional facility proposals are considered (that is, additional to those facilities identified in the councils' LTP budgets for Saxton Field).*

The prompt completion of the Development Plan needs to be the highest priority for implementation within the Plan so that our Club can get clarity as soon as possible about the Saxton Field as the location for our new club and regional bowls hub.

**Clause 5.1.2.4**

*The number of buildings and structures on Saxton Field will be minimised. The duplication of facilities will be avoided by encouraging existing lessees to maximise the use of club facilities and/or to investigate opportunities to share facilities with other groups.*

We strongly support this clause as we see this as central to our development concept.

**Clause 5.1.2.5**

*All new buildings, extensions and structures shall be owned by either or both of the councils.*

We are not sure why this clause is needed and it seems to be in conflict with other statements in the draft Plan. If the Club were to bring its capital from the sale of its current site to Saxton Field does this mean the Club will in effect be gifting these funds to the Council? This clause should be amended or deleted.

Thank you for the opportunity to provide our views on the draft Plan.

Yours sincerely

Dr Atholl Campbell

President

[athollgme@outlook.com/0272041598](mailto:athollgme@outlook.com/0272041598)

Sent from Mail for Windows 10

## Submission Summary

Draft Saxton Field Reserve Management Plan - Submission #26559

**Mr Bruce Fraser**  
Nelson Cricket

bfraser@fvm.co.nz

Nelson

Speaker? False

Department	Subject	Opinion	Summary
TDC - Community Development	10 Do you have any comments?		See attached

Printed: 15/02/2021 10:00

The Manager  
Draft Saxton Field Reserve Management Plan  
Tasman District Council  
Private Bag 4  
Richmond 7050

27 November 2020

#### DRAFT SAXTON FIELD RESERVE MANAGEMENT PLAN

This letter is a response submission by Nelson Cricket Association Inc (**NCA**) to the draft Saxton Field Reserve Management Plan.

Addressing the questions on the **attached** submission sheet we comment:

1. NCA does not support local and regional sport-recreation and cultural events having priority over national and international sports fixtures at Saxton Field. A great deal of time is spent attracting national and international sports fixtures to Saxton Field and they greatly enhance the image and reputation of Nelson/Tasman. We believe such fixtures attract visitors to the region and boost the local economy, both in the short and longer terms. These fixtures would be diverted to another venue (outside the region) if the dates for them could not be satisfied. It is easier for local and regional sport recreation and cultural events to reschedule the dates for their activities or relocate the activities. The profile for the Nelson/Tasman region when international and national events are held is desirable, as is the economic benefit gained, and we believe effects should be made to maintain and enhance that profile.
2. NCA agrees with more focus being given to casual recreation.
3. NCA has reservations about time and money being spent on enhancing Saxton Field's landscape, natural and cultural values as it is a sporting venue and time and money focussing on landscaping, natural and cultural values would, in our view, be better spent on the presentation of the Field as a sporting venue.
4. A single booking portal for all fields and facilities at Saxton Field is desirable to ensure that the facilities are properly utilised. Clearance from sporting venues who use the facilities should be sought but not unreasonably withheld. Increased usage of the facilities may enhance the profitability of Saxton Field and its facilities.
5. NCA holds no strong view on the matter identified.
6. Commercial sponsorship is critical to sport in New Zealand. Nelson/Tasman is no exception. Undue limitation on commercial and sponsorship signs to maintain visual values threatens major sporting events and it is particularly important that such signs may be unlimited during the course of an activity.
7. NCA believes that a pack-it-in and pack-it-out associated with events is the policy now and supports a continuation of it.

8. NCA believes that there are adequate facilities for temporary camping in Nelson and it is not needed at Saxton Field for major regional and national sport and cultural events, or any other. The danger of vandalism and unintentional damage to facilities at Saxton Field will also be minimised by not having temporary camping at the Field. Further, it would be very difficult to ensure camping was associated with the sporting/cultural event and not a "free-for-all".
9. NCA agrees with Saxton Field being smoke and vape free and that the sale of consumption of alcohol should only be allowed where it is associated with a permitted recreation activity or event in accordance with the draft plan.

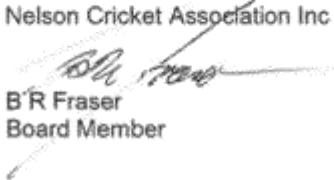
Further comments:

- (a) We believe that an all weather pitch and a turf pitch is planned for the cricket area. While supporting this and being mindful of the equipment being already located at Saxton Oval making maintenance of cricket facilities much easier than maintenance associated with remote cricket fields, player facilities are necessary. The indoor cricket facility does not cater for that at all and changing rooms and a social area for lunch, teas and shelter during in inclement weather is appropriate. This could form an attachment to the indoor facility.

If this cricket area was developed with two pitches then the three pitch complex (Saxton Field being third) could attract Central District tournaments at all representative levels national tournaments between the six first class associations at under 15, under 17, under 19 level and, indeed, first class level as the only comparable facility for national tournaments would be the Lincoln College complex. The Saxton Field complex would be sought in the event of Lincoln University being unavailable with conflicting tournaments and it would greatly enhance the region and its reputation.

- (b) NCA believes discrete plaques can and should, be laid under trees both at Saxon Oval and Saxton Field as a whole to commemorate those whose contribution to sport and Saxton Field is worthy of recognition.
- (c) NCA does not support a road through Saxton Field recognising Kerry Marshall. It is not believed that Mr Marshall's contribution to the development of Saxton Field is sufficiently worthy of such recognition. In contrast, the contributions made by the late Colin Aitken to the development of Saxton Field as a whole, chairing the stadium committee to ensure completion of that project after difficulties were experienced threatening its completion stand out. Mr Aitken's development of the cricket oval and pavilion, which is an excellent facility for sport and the community, vastly exceeds the contribution of Kerry Marshall. In addition NCA believes that, the vision, energy and commitment of Peter Malone to the development of Saxton Field significantly exceeds that of Kerry Marshall and is much more worthy of recognition. The guidance and commitment of Andrew Petheram to the Saxton Field development is also commendable and more worthy of recognition.

Nelson Cricket Association Inc



B R Fraser  
Board Member